

**Affordable Housing  
Advisory Committee  
(AHAC)**

# **2025 INCENTIVE STRATEGIES REPORT**



**PORT ST. LUCIE**  
**NEIGHBORHOOD SERVICES**

Prepared by:

**PORT ST. LUCIE  
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# Port St. Lucie – Affordable Housing Advisory Committee (AHAC) 2025 Incentive Strategies Report

## INTRODUCTION & BACKGROUND

As a recipient of State Housing Initiative Partnership funds, the City of Port St. Lucie reconvened an Affordable Housing Advisory Committee (AHAC) on February 20, 2025, as required by the Florida Statutes, Sec. 420.9076. The AHAC members are responsible for reviewing and evaluating local plans, policies, procedures, land development regulations, the Comprehensive Plan, and other aspects of the City of Port St. Lucie's housing activities that impact the production of affordable housing. Further, the AHAC is specifically directed by the SHIP Statute to consider and evaluate the implementation of the incentives set out at Florida Statutes, Sec. 420.9076 (4) (a) - (k) on a yearly basis.

The AHAC is required to submit an incentive strategies report each year. This report includes recommendations by the Committee of these incentives for at least the following eleven distinct areas:

- Incentive: Expedited process of development approvals
- Incentive: Impact fee modifications, waivers, or reimbursement
- Incentive: Flexibility in density
- Incentive: Reservation of infrastructure capacity
- Incentive: Accessory dwelling units
- Incentive: Reduction of parking and setback requirements
- Incentive: Flexible lot considerations
- Incentive: Modification of street requirements
- Incentive: Ongoing regulatory review process
- Incentive: Surplus lands inventory
- Incentive: Transportation hubs and transit-oriented development

## COMMITTEE COMPOSITION

All current members were appointed to the Committee in accordance with Section 420.907 of the Florida Statutes which lists the categories from which committee members must be selected. The committee must have at least 8 members with representation from at least 6 of the following categories and an elected official.

- Citizen actively engaged in the residential home building industry in connection with affordable housing.

- Citizen actively engaged in the banking or mortgage banking industry in connection with affordable housing.
- Citizen representative of those areas of labor actively engaged in home building in connection with affordable housing.
- Citizen actively engaged as an advocate for low-income persons in connection with affordable housing.
- Citizen actively engaged as a for-profit provider of affordable housing.
- Citizen actively engaged as a not-for-profit provider of affordable housing.
- Citizen actively engaged as a real estate professional in connection with affordable housing.
- Citizen actively serving on the local planning agency pursuant to Florida Statute 163.3174.
- Citizen residing within the jurisdiction of the local governing body making the appointments.
- Citizen who represents employers within the jurisdiction.
- Citizen who represents essential services personnel, as defined in the local housing assistance plan.

The following are the appointed 2025 AHAC members and their category affiliation:

| <b>Name</b>                                                                  | <b>Category Represented</b>                                                                                        |
|------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------|
| <b>Anthony Bonna, Sr.</b><br>City of Port St. Lucie District 3<br>Councilman | Appointed Elected Official                                                                                         |
| <b>Dawn Burlace (Chair Pro Tem)</b>                                          | Category #2: Citizen actively engaged in the banking or mortgage industry in connection with affordable housing.   |
| <b>Samiea Hawkins</b>                                                        | Category #4: Citizen actively engaged as an advocate for low-income persons in connection with affordable housing. |
| <b>Quinesha Adderly-Hawkins</b>                                              | Category #7: Citizen actively engaged as a real estate professional in connection with affordable housing.         |
| <b>Stefan Obel</b>                                                           | Category #9: Citizen who resides within the jurisdiction of the local governing body making the appointments.      |
| <b>Stephanie Heidt (Committee Chair)</b>                                     | Category #9: Citizen who resides within the jurisdiction of the local governing body making the appointments.      |
| <b>Cynthia Herrera</b>                                                       | Category #10: Citizen who represents the employers within the jurisdiction.                                        |

|                                          |                                                                                                                     |
|------------------------------------------|---------------------------------------------------------------------------------------------------------------------|
| <b>Kylee Fuhr (Committee Vice-Chair)</b> | Category #11: Citizen who represents essential services personnel, as defined in the local housing assistance plan. |
| <b>Immacula Carpentier</b>               | Category #5: Citizen who is actively engaged as a not-for-profit provider of affordable housing.                    |
| <b>Sandy Colon</b>                       | Category #9: Citizen who resides within the jurisdiction of the local governing body making the appointments.       |

## MEETINGS OF THE AHAC

All 2025 meetings of the Committee were public meetings, and all Committee records are public records. The City Clerk's Office was present at all meetings and recorded the minutes. All agendas, back up documentation and minutes are published on the City's online agenda management system and can be accessed at: <https://psl.legistar.com/Calendar.aspx>.

AHAC meetings are also published on the City's online calendar here: <https://www.cityofpsl.com/Events-Meetings-list/Calendar-Month>.

In 2025, the AHAC met on the following days: February 20<sup>th</sup>, March 20<sup>th</sup>, May 15<sup>th</sup>, July 17<sup>th</sup>, August 21<sup>st</sup>, October 16<sup>th</sup>, and November 20<sup>th</sup>, 2025. In particular, the meetings held on August 21<sup>st</sup> and October 16<sup>th</sup> the AHAC discussed the incentive strategies in great detail and provided staff direction. Following this, the final meeting of the AHAC on November 20<sup>th</sup> was advertised as a public hearing in accordance with 420.9076 (5) to approve the AHAC 2025 Incentive Strategies Report. Another public hearing for public comments on the AHAC 2025 Incentive Strategies Report was also advertised and will be held when the report is presented to City Council on November 24, 2025 for acceptance.

## AFFORDABLE HOUSING RECOMMENDATIONS

During the August 21, 2025, AHAC meeting, the Draft AHAC Incentive Strategies were discussed with the committee. The committee affirmed that they were fine with the existing recommendations that were included in the 2024 AHAC Report. The committee did, however, have minor adjustments to the AHAC Incentives Chart.

The following are the committee comments/decisions from the August 21<sup>st</sup> meeting that are shown in bold:

- A. Expedited permitting: The processing of approvals of development orders or permits for affordable housing projects is expedited to a greater degree than other projects. - **Okay as is.**

B. Modification of impact fees: All allowable fee waivers provided for the development or construction of affordable housing. - **Okay as is.**

C. Flexible Densities: The allowance of flexibility in densities for affordable housing. - **Okay as is.**

D. Reservation of infrastructure capacity: The reservation of infrastructure capacity for housing for very-low-income persons, low-income persons, and moderate-income persons. - **Okay as is.**

E. Affordable Accessory Residential Units (or Accessory Dwelling Units "ADUs": Affordable accessory residential units. - **Okay as is.**

F. Reduction of Parking and Setback Requirements: The reduction of parking and setback requirements for affordable housing. - **Take out "continue with 2021 recommendations."**

G. Allowance of Flexible Lot Configurations: The allowance of flexible lot configurations, including zero-lot-line configurations for affordable housing. - **Should state "no recommendations by the Committee" - take out "at this time."**

H. Modification of Street Requirements: The modification of street requirements for affordable housing. - **Should state "no recommendations by the Committee" - take out "at this time."**

I. Local Government/Regulatory Review Process: The establishment of a process by which a local government considers, before adoption, policies, procedures, ordinances, regulations, or plan provisions that increase the cost of housing. - **Okay as is.**

J. Printed inventory of locally owned lands: The preparation of a printed inventory of locally owned public lands suitable for affordable housing. - **Okay as is.**

K. Support of Development Near Transportation Hubs: The support of development near transportation hubs and major employment centers and mixed-use developments. Policy 3.1.10.5. The committee supports this policy to the fullest and states that it is a great benchmarking tool. In addition, the committee suggests having a workshop with St. Lucie County AHAC & Transit to further develop this incentive. - **Okay as is.**

Other Recommendations of the Committee: Workforce Housing Program development and the development of additional Incentives to help vulnerable populations. - **Okay as is.**

Other Recommendations of the Committee: **Add the recommendation of having the City look at other cities to see what developments and processes have worked for them.**

On October 16th the committee approved of the incentives (with the minor adjustments now addressed) to come back before the committee one final time during the scheduled public hearing on November 20, 2025. The AHAC 2025 Incentive Strategies that were approved as part of the AHAC 2025 Incentive Strategies Report by affirmative vote of a majority of the AHAC on 11/20/25 can be seen below:

| City of Port St. Lucie AHAC Incentive Review Chart 2025                         |                                                                                                                                                                                             |                                            |                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
|---------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------|-------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Incentive                                                                       | Definition Pursuant to F.S. 420.9076                                                                                                                                                        | Required Incentive to Receive SHIP Funding | Adopted Local Policy - Yes/No       | Committee Recommendations                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| (a) Expedited Permitting                                                        | The processing of approvals of development orders or permits for affordable housing projects is expedited to a greater degree than other projects, as provided in s. 163.3177(6)(f)3.       | Yes                                        | Yes (1994) - Policy 3.1.10.1        | Policy text should be updated per new State Legislation, during upcoming Comprehensive Plan review and analysis.                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| (b) Modification of Impact Fees                                                 | All allowable fee waivers provided for the development or construction of affordable housing.                                                                                               | No                                         | Yes (2009) - Policy 3.1.10.3        | The committee continues to support the recommendation from 2018 to use the Affordable Housing SW Annexation Fee/Fund (a voluntary condition in three DRIs) to pay impact fees for approved affordable housing projects. The current Committee also recommends investigating strategies to make this funding more sustainable in the future as the City grows.                                                                                                                                                                                               |
| (c) Flexible Densities                                                          | The allowance of flexibility in densities for affordable housing.                                                                                                                           | No                                         | No                                  | Committee recommends allowing projects flexible densities as part of a workforce housing program, to incentivize the production of workforce housing units. A program should be developed with the analysis provided by the HNA.                                                                                                                                                                                                                                                                                                                            |
| (d) Reservation of Infrastructure Capacity                                      | The reservation of infrastructure capacity for housing for very-low-income persons, low-income persons, and moderate-income persons.                                                        | No                                         | No                                  | The committee recommends that this be reviewed in the upcoming Comprehensive Plan analysis and update. If there are areas in the City that can be reserved for the future development of workforce housing units it should be considered.                                                                                                                                                                                                                                                                                                                   |
| (e) Affordable Accessory Residential Units (or Accessory Dwelling Units "ADUs") | Affordable accessory residential units.                                                                                                                                                     | No                                         | No                                  | The committee recommends allowing ADUs as part of a workforce housing program and affordable housing incentivizing, with rules and regulations to prevent them from changing the character of the neighborhoods and without being a burden on the City's infrastructure development in particular culverts and the water systems. A program could be developed with the analysis provided by the HNA.                                                                                                                                                       |
| (f) Reduction of Parking and Setback Requirements                               | The reduction of parking and setback requirements for affordable housing.                                                                                                                   | No                                         | No                                  | The committee recommends City staff should comply with Policy 3.1.10.4 when possible, and establish guidelines to amend the Code to allow for the reduction of parking and setback requirements for affordable housing and in particular as part of a workforce housing program in order to continue to grow the City's economic development initiatives. The language in the policy should be revised and more detail on the implementation of this incentive should be included in the Housing Element during the Comprehensive Plan analysis and update. |
| (g) Allowance of Flexible Lot Configurations                                    | The allowance of flexible lot configurations, including zero-lot-line configurations for affordable housing.                                                                                | No                                         | No                                  | No recommendations by the committee.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| (h) Modification of Street Requirements                                         | The modification of street requirements for affordable housing.                                                                                                                             | No                                         | No                                  | No recommendation by the committee.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| (i) Local Government/Regulatory Review Process                                  | The establishment of a process by which a local government considers, before adoption, policies, procedures, ordinances, regulations, or plan provisions that increase the cost of housing. | Yes                                        | Yes (2009 & 2020) - Policy 3.1.10.2 | Keep the current strategy of supporting the amendments to Policy 3.1.10.2 that were adopted in 2020. In addition, policies and ordinances that will impact affordable housing are subject to a public hearing process, discussed with staff from the community development departments and presented to the <u>Treasure Coast Builders Association</u> .                                                                                                                                                                                                    |
| (j) Printed inventory of locally owned lands                                    | The preparation of a printed inventory of locally owned public lands suitable for affordable housing.                                                                                       | No                                         | Yes (2009)                          | The committee recommends that the City continue to allocate as much surplus land as possible to affordable housing projects, support the acquisition of land for such projects, when possible, and allocate funds received from the sale of surplus vacant lots to be used for <u>affordable housing projects</u> .                                                                                                                                                                                                                                         |
| (k) Support of Development Near Transportation Hubs                             | The support of development near transportation hubs and major employment centers and mixed-use developments.                                                                                | No                                         | Yes (2009) - Policy 3.1.10.5        | The committee supports this policy to the fullest and states that it is a great benchmarking tool. In addition, the committee suggests having a workshop with St Lucie County AHAC & Transit to further develop this incentive.                                                                                                                                                                                                                                                                                                                             |
| Other Recommendation of the committee                                           | Workforce Housing Program development and the development of additional incentives to help vulnerable populations.                                                                          | No                                         | N/A                                 | The committee supports the HUD Thriving Communities Technical Assistance Plan for the development of a Workforce Housing Program & targeted developer engagement.                                                                                                                                                                                                                                                                                                                                                                                           |
| Other Recommendation of the committee                                           | Staff should examine other cities to determine what development(s) and processes have worked for their respective municipality.                                                             | No                                         | N/A                                 | The committee recommends that staff periodically should examine other cities to determine what development(s) and processes have worked for their respective municipality.                                                                                                                                                                                                                                                                                                                                                                                  |

**(a) Expedited Permitting**

The processing of approvals of development orders or permits for affordable housing projects is expedited to a greater degree than other projects, as provided in s. 163.3177(6)(f)3.

**(b) Modification of Impact Fees**

All allowable fee waivers provided for the development or construction of affordable housing.

**(c) Flexible Densities**

The allowance of flexibility in densities for affordable housing.

**(d) Reservation of Infrastructure Capacity**

The reservation of infrastructure capacity for housing for very-low-income persons, low-income persons, and moderate-income persons.

**(e) Affordable Accessory Residential Units (or Accessory Dwelling Units "ADUs")**

Affordable accessory residential units.

**(f) Reduction of Parking and Setback Requirements**

The reduction of parking and setback requirements for affordable housing.

**(g) Allowance of Flexible Lot Configurations**

The allowance of flexible lot configurations, including zero-lot-line configurations for affordable housing.

**(h) Modification of Street Requirements**

The modification of street requirements for affordable housing.

**(i) Local Government/ Regulatory Review Process**

The establishment of a process by which a local government considers, before adoption, policies, procedures, ordinances, regulations, or plan provisions that increase the cost of housing.

**(j) Printed inventory of locally owned lands**

The preparation of a printed inventory of locally owned public lands suitable for affordable housing.

**(k) Support of Development Near Transportation Hubs**

The support of development near transportation hubs and major employment centers and mixed-use developments.

**Other Recommendation of the committee**

Workforce Housing Program development and the development of additional incentives to help vulnerable populations.

**Other Recommendation of the committee**

Staff should examine other cities to determine what development(s) and processes have worked for their respective municipality.

**GOVERNING BODY**

A second public hearing was advertised for the November 24, 2025 regular City Council meeting of the Port St. Lucie City Council. During this time, the City Council serving as the governing body for the City of Port St. Lucie voted to accept the Affordable Housing Advisory Committee 2025 Incentive Strategies Report. A copy of the ad displaying both Public Hearing dates is attached for reference.





NOTICE OF PUBLIC HEARING  
CITY OF PORT ST. LUCIE  
AFFORDABLE HOUSING ADVISORY COMMITTEE (AHAC)  
2025 Incentive Strategies Report

The City of Port St. Lucie's Affordable Housing Advisory Committee (AHAC) as established by Section 420.9076 (2), F.S. must approve the local affordable housing incentive strategy recommendations at a public hearing by affirmative vote of a majority of the membership of the advisory committee each year. A public hearing will be held at 2:00 pm on November 20, 2025, in City Hall Building A, Room #188, 121 SW Port St. Lucie Boulevard, Port St. Lucie, FL 34984. A second public hearing will be held at a regular City Council meeting for the final AHAC 2025 Incentive Strategies Report on November 24, 2025, at 6:00 pm.

The purpose of these public hearings is to make available the draft report and to solicit public comments. For any additional information on this public hearing please contact Bolivar Gomez at (772) 871-7332 or the Neighborhood Services Department - Community Programs Division at (772) 344-4084. A copy of the AHAC 2025 Incentive Strategies Report will also be available in the City of Port St. Lucie Neighborhood Services Department, located at 121 SW Port St. Lucie Boulevard, Port St. Lucie, FL 34984, between November 13, 2025, through November 24, 2025.

Annually, the advisory committee shall review the established policies and procedures, ordinances, land development regulations, and adopted local government comprehensive plan of the appointing local government and shall recommend specific actions or initiatives to encourage or facilitate affordable housing while protecting the ability of the property to appreciate in value. At a minimum, the advisory committee shall submit an annual report to the local governing body and to the entity providing statewide training and technical assistance for the Affordable Housing Catalyst Program which includes recommendations on the implementation of affordable housing incentives in the following areas:

- a. The processing of approvals of development orders or permits for affordable housing projects is expedited to a greater degree than other projects, as provided in s. 163.3177(6)(f)3.
- b. Allowable fee waivers provided for the development or construction of affordable housing.
- c. The allowance of flexibility in densities for affordable housing.
- d. The reservation of infrastructure capacity for housing for very-low-income persons, low-income persons, and moderate-income persons.
- e. Affordable accessory residential units.
- f. The reduction of parking and setback requirements for affordable housing.
- g. The allowance of flexible lot configurations, including zero-lot-line configurations for affordable housing.
- h. The modification of street requirements for affordable housing.

- i. The establishment of a process by which a local government considers, before adoption, policies, procedures, ordinances, regulations, or plan provisions that increase the cost of housing.
- j. The preparation of a printed inventory of locally owned public lands suitable for affordable housing.
- k. The support of development near transportation hubs and major employment centers and mixed-use developments.

In accordance with Florida Statutes, Sections 166.041 (3)(a) and 286.0105, "Interested parties may appear at the meeting and be heard with respect to the proposed" and no stenographic record by certified court report will be made of the foregoing meeting. Accordingly, any person who may seek to appeal any decision involving the matters noticed herein will be responsible for making a verbatim record of the testimony and evidence at said meeting upon which any appeal is to be heard.

Any special accommodation requests, such as an interpreter, or special seating that may be required by the public should be made to the Port St. Lucie City Clerk's Office before the meeting.