

City of Port St. Lucie

DRAFT EXTRAORDINARY CIRCUMSTANCES STUDY



OCTOBER 2025





EXECUTIVE SUMMARY

In 1985, the Florida Legislature passed the Growth Management Act that required all local governments in Florida to adopt Comprehensive Plans and mandated transportation concurrency. By 1993, the Florida Legislature recognized that an unintended consequence of transportation concurrency is that it discouraged development in urban areas and pushed development to suburban and rural areas.

In 2011, the Legislature eliminated state mandated transportation concurrency and made it optional for any local government. In 2013, the Legislature encouraged local governments to adopt alternative mobility funding systems, such as a mobility fee, based on a plan of improvements. Mobility fees are a way for new development to equitably mitigate its **impact (i.e., traffic)** through a streamlined and transparent one-time payment to local governments.

In 2019, the Legislature required mobility fees follow the same statutory process requirements as impact fees. The Legislature included caps on impact fee increases and phasing requirements for increased impact fees, unless there is a finding of extraordinary circumstances. In 2024, the Legislature, through HB 479, formally defined mobility fees and mobility plans and reenforced the ability of any local government to adopt an alternative transportation system (fka alternative mobility funding systems), such as a mobility fee based on a mobility plan.

In 2020, Port St. Lucie's population was **204,851**. In 2025, the population increased by **55,343** people, for a total population of **260,194**. By 2050, the population of the mobility study area (**Appendix E**), as defined in the City of Port St. Lucie Mobility Fee Technical Report, dated October 2025, includes enclaves and surrounding mainland areas south of Midway, could be as high as **506,027**. That is roughly a 25% increase in population every five years between 2020 and 2050.

From the founding and incorporation of Port St. Lucie in 1961 to 2020, the population grew to 204,851 residents in roughly 60 years. In just the past **five (5)** years since the City Council started to consider the idea of a mobility plan and mobility fee to this proposed 2025 update, the City has grown more than 25%. To put that in perspective, Port St. Lucie added approximately 50,000 people every 15 years between its founding and 2020. In the past 5 years alone, it added over 50,000; meaning **the rate of growth accelerated by roughly 200% (emphasis added)**.

Port St. Lucie has been experiencing extraordinary growth and that extraordinary growth shows no signs of slowing down through 2050. This extraordinary growth, combined with the extraordinary increase in construction cost inflation are the two primary drivers behind the update of the mobility plan and mobility fee and the finding of extraordinary circumstances.



EXTRAORDINARY CIRCUMSTANCES

The Florida Legislature amended Florida Statute Section 163.31801, otherwise known as “The Impact Fee Act”, in 2021 to include requirements for limiting the amount impact fees could be increased over existing rates and established phasing in any increases in impact fees over a multi-year period. The following are the phasing requirements and maximum percentage increase in fees per Florida Statute Section 163.31801(6)(2024):

- For any increase in an existing impact fee rate between 1% and 25%, the increase in impact fees is required to be phased-in over two (2) years.
- For any increase in an existing impact fee rate between 26% and 50%, the increase in impact fee rates is required to be phased-in over four (4) years.
- Any deviation in phasing from above requires a finding of extraordinary circumstances.
- Total increases are limited to 50% above existing impact fee rates.
- Any increases in existing impact fee rates above 50% requires a finding of extraordinary circumstances.
- Any increase of the impact fee fee occurring more than once within a four-year period must be supported by a finding of extraordinary circumstances to justify the increase.
- Mobility fees, through Florida Statute Section 163.3180, are required to follow the same process procedures applicable to impact fees.

A finding of extraordinary circumstances requires: (1) a demonstrated need study, completed within 12 months from the date of adoption of the fee increase; (2) justification for the extraordinary circumstances that serve as a basis for a difference in phasing and an increase in fees above 50%; (3) two publicly noticed workshops to review extraordinary circumstances; and (4) a two-thirds vote of the City Council to approve extraordinary circumstances.

The data and analysis included in this Study is used to demonstrate a finding of extraordinary circumstances for the City of Port St. Lucie Mobility Fee to meet the demands from projected development. This Study was completed in October of 2025 and adoption is projected for no later than December 2025, within the required 12-month time frame required under the Impact Fee Act. The City will hold two (2) publicly noticed Extraordinary Circumstances workshops in November 2025 to discuss the update and the finding of extraordinary circumstances.



The proposed update to the City of Port St. Lucie Mobility Fee results in increased rates within the four year period and results in increases that exceed 50% for the majority of land uses within each of the three existing assessment areas. The west assessment area will feature the greatest increase over existing mobility fee rates (**Appendix A**). The City Council will need to agree on making a finding of extraordinary circumstances in order to move forward with the proposed increase in the calculated mobility fee rates.

The draft Mobility Fee schedule included with this Extraordinary Circumstances Study reflects the maximum mobility fee rates per each assessment area (**Appendix B**). Based on direction from the City Council, the projected increase in mobility fees is proposed to be phased in equal increments over a four (4) year period. The determination that rates exceed 50% for the majority of land uses over current rates is based on the calculated percentage increase in fees over current St. Lucie County Road Impact Fee rates and the Port St. Lucie Mobility Fee rates (**Appendix C**).

The calculated mobility fee rates are based on funding assumptions that are subject to change that could result in an increase or a decrease in the final mobility fee rates considered for adoption. The proposed update to the City of Port St. Lucie Mobility Fee schedule is generally consistent with the existing mobility fee land use schedule, with the exception of adding a new assessment area west of Interstate 95.

This finding of extraordinary circumstances is undertaken to provide an adequate funding source for the mobility projects that are needed to accommodate the extraordinary growth that is occurring and is projected to continue occur over the next 25 years. The update would not cap increases at 50%, as that would limit available funding to keep up with the extraordinary growth projected over the next 25 years. The City Council has directed Staff to phase in the mobility fee increase over a four-year period, which is consistent with the phasing in the Impact Fee Act.

In 2025, the Legislature adopted amendments to Florida Statute Section 163.31801 that require a unanimous vote of elected officials in order to make a finding of extraordinary circumstances as of January 1st, 2026. Further, any increase has to be phased in over at least a two-year period. The amendments also stipulate that If a local government has not updated its impact fees in the last five years, it would be unable to claim extraordinary circumstances.

Given the continued pre-emption by the Florida Legislature, there is no guarantee that Port St. Lucie will have the opportunity to ensure future mobility fee updates reflect the most localized conditions and the need for mobility projects attributable to new growth. The findings of extraordinary circumstances, detailed further in the following sections, is being claimed for the City of Port St. Lucie Mobility Fee based on the following findings:



- (1) Prior growth in population is at a higher rate than the State of Florida.**
- (2) Projected growth in population rates will be higher than the State of Florida.**
- (3) Projected growth in population has increased significantly between the adoption of the Phase Two Mobility Plan and Mobility Fee adopted in 2022 and the proposed 2050 Mobility Plan and Mobility Fee updated in 2025.**
- (4) Projected growth in vehicle miles of travel has increased significantly between the adoption of the Phase Two Mobility Plan and Mobility Fee adopted in 2022 and the proposed 2050 Mobility Plan and Mobility Fee updated in 2025.**
- (5) There has been an extraordinary increase in the number of needed roadway capacity projects intended to meet new growth between the adoption of the Phase Two Mobility Plan and Mobility Fee adopted in 2022 and the proposed 2050 Mobility Plan and Mobility Fee updated in 2025.**
- (6) There has been an extraordinary increase in the number of corridor studies needed to identify parallel roadway capacity projects necessary to meet new growth between the adoption of the Phase Two Mobility Plan and Mobility Fee adopted in 2022 and the proposed 2050 Mobility Plan and Mobility Fee updated in 2025.**
- (7) There has been an extraordinary increase in the cost of the Mobility Plan between the adoption of the Phase Two Mobility Plan and Mobility Fee adopted in 2022 and the proposed 2050 Mobility Plan and Mobility Fee updated in 2025.**
- (8) Statewide inflation for transportation facilities over the past three years exceeded 100%, consistent with the construction cost increases experienced by Port St. Lucie between adoption of the Phase Two Mobility Plan and Mobility Fee in 2022 and the proposed 2050 Mobility Plan and Mobility Fee updated in 2025.**
- (9) National inflation for transportation facilities continues to exceed 10% a year and have increased almost 40% between adoption of the Phase Two Mobility Plan and Mobility Fee in 2022 and the 2050 Mobility Plan and proposed Mobility Fee updated in 2025.**
- (10) The City of Port St. Lucie has identified over \$500 million in reasonably anticipated revenue over the next 25 years to help offset the cost of the mobility fee increase. Only \$150 million of the cost is currently programmed for expenditure.**
- (11) The proposed City of Port St. Lucie 2050 Mobility Plan identifies a documented need for mobility projects to serve the travel demand of new development that exceeds two billion dollars as of the date of this Study.**



A comprehensive review of population growth has been undertaken that looks at both past growth and future projections based on information published by the University of Florida Bureau of Economic and Business Research (BEBR), the statewide resource for population data and population projections used by the Florida Legislature and the State of Florida. Over the last 70 years, the State of Florida has been one of the fastest growing States in the U.S. and likely will continue to be over the next 30 years. The percentage (%) of growth in Florida population can be considered extraordinary. Local governments growing faster than the State are experiencing extraordinary growth that will result in an extraordinary need for capital improvements.

- (1) The evaluation of historic population growth for the State of Florida, St. Lucie County, and the City of Port St. Lucie for the time period between 2000 and 2024 illustrates that that City has experienced population growth rates higher than Florida. Over the 24-year period, the population growth for City of Port St. Lucie was significantly than the State of Florida and is higher than St. Lucie County for each time period evaluated (**Table 1**):

TABLE 1. HISTORIC POPULATION GROWTH				
GOVERNMENT	2014	2024	INCREASE	% GROWTH
State of Florida	19,507,369	23,014,551	3,507,182	17.98%
St. Lucie County	282,821	385,746	102,925	36.39%
Port St. Lucie	169,888	253,959	84,071	49.49%
GOVERNMENT	2010	2020	INCREASE	% GROWTH
State of Florida	18,801,332	21,538,187	2,736,855	14.56%
St. Lucie County	277,789	329,266	51,477	18.53%
Port St. Lucie	164,603	204,851	40,248	24.45%
GOVERNMENT	2000	2010	INCREASE	% GROWTH
State of Florida	15,982,824	18,801,332	2,818,508	17.63%
St. Lucie County	192,695	277,789	85,094	44.16%
Port St. Lucie	102,286	164,603	62,317	60.92%
GOVERNMENT	2000	2024	INCREASE	% GROWTH
State of Florida	15,982,824	23,014,551	7,031,727	44.00%
St. Lucie County	192,695	385,746	193,051	100.18%
Port St. Lucie	89,155	253,959	164,804	184.85%
Source: Bureau of Economic and Business Research (BEBR).				

- (2) The evaluation of projected population growth for the State of Florida, St. Lucie County, and the City of Port St. Lucie for the time period between 2025 and 2050 illustrates that City of Port St. Lucie is projected to continue experiencing population growth greater than the State of Florida. The analysis looked at medium projections for the State, high projections for St. Lucie County based on BEBR projected population data and the City of Port St. Lucie based on the future travel demand model (**Table 2**):

TABLE 2. PROJECTED POPULATION GROWTH				
GOVERNMENT	2025	2050	INCREASE	% GROWTH
State of Florida	23,358,500	28,174,900	4,816,400	20.62%
St. Lucie County	395,400	687,900	292,500	73.98%
Port St. Lucie	260,194	506,027	245,833	91.37%
<i>Source: Bureau of Economic and Business Research (BEBR). The BEBR medium projections were used for the State of Florida. The BEBR high projections were used for St. Lucie County. The 2025 population data for Port St. Lucie was provided by BEBR. The 2050 Port St. Lucie population is from the Treasure Coast Regional Planning Model Version 6.0. for the mobility study area which includes enclaves and areas west of City limits that may annex within the West Assessment Area by 2050.</i>				

- (3) The City of Port St. Lucie, and by association St. Lucie County, was experiencing significant growth during development of the Phase One, Phase Two, and the 2045 Mobility Plan. What was not occurring during the development and update of those mobility plans was significant development in the northwest assessment area and the areas west of Range Line Road. The development of Wylder in Port St. Lucie on the west side of Glades Cut-Off and the approval of Oak Ridge Ranches by St. Lucie County west of Range Line Road has sparked a massive interest in development from long dormant developments in the northwest assessment area and new developments west of Range Line Road.

Concerned about the potential impact from this development, Port St. Lucie undertook a Planning and Infrastructure Study to evaluate the potential for development and future transportation impacts. The study gathered valuable information on development potential. That data has been reviewed and portions incorporated into version 6 of the Regional Travel Demand Model, in consultation with the St. Lucie Transportation Planning Organization (TPO) travel demand consultant developing the 2050 Long Range Transportation Plan. As part of the impact evaluation, the Planning and Infrastructure Study assumed the entire 2045 Cost Feasible Plan, including all developer obligated roads, was constructed. The reality is that the majority of the 2045 Cost Feasible Plan projects are not funded, and the City of



Port St. Lucie has had numerous meetings with developers who are requesting that the City reconsider and redefine developer roadway obligations.

With this backdrop, the socio-economic data used for the travel demand model was updated from the data used in the Phase Two Mobility Plan developed in 2022. As part of evaluating future conditions in 2022, the mobility study area comprised of all areas south of Midway Road, west of the Intercoastal, east of the Range Line Road extension, north of Glades Cut-Off and Glades Cut-Off, and north of Martin County were evaluated (**Appendix D**). This data was used to determine future vehicle miles of travel and population. This area also served as the basis for current assessment area boundaries and expansion areas, excluding the western assessment area (**Appendix A**).

As part of evaluating future conditions in 2025, the Mobility Study Area included this same area as well as areas west of Range Line Road and Glades Cut-Off (**Appendix E**). The updated mobility study area served as the basis for the updated assessment area boundaries, including the new western assessment area (**Appendix A**). The updated socio-economic data, in addition to natural growth rates in the rest of the City and County, resulted in an increase in projected potential population of **136,760** new residents between 2045, as part of the Phase Two Mobility Plan, and 2050, as part of the 2050 Mobility Plan (**Table 3**).

TABLE 3. POPULATION INCREASE				
	PHASE TWO PLAN (2045)	2050 PLAN (2050)	INCREASE	% INCREASE
St. Lucie County	525,100	693,335	168,235	32.0%
Port St. Lucie	369,267	506,027	136,760	37.0%
Source: Traffic Analysis Zones (TAZs) version 6.0 Regional Travel Demand Model update				

This potential increase and percentages are even higher than what was expanded upon in the executive summary of this Study. Future development is subject to many conditions and market demand. However, there is little doubt that the development potential in the northwest and west portions of Port St. Lucie is immense.

Further, before the population increase is dismissed as overly aggressive, BEBR high projections for St. Lucie County are **687,900**. That is only a difference of **5,435** people between the updated travel demand model and the entity authorized by the State of Florida to project future population projections for all 67 counties in the State.

- (4) The projected increase in vehicle miles of travel (VMT) is used as the baseline for development of the City of Port St. Lucie Mobility Plan and the identification of multimodal projects to serve the travel demand from new development (**Table 4**). Three comparative analyses have been prepared: (1) 2050 Mobility Plan; (2) Phase Two Mobility Plan; and (3) Phase Two versus 2050 Mobility Plans (**Table 4**).

The projected increase in vehicle miles of travel over a **30-year** period is over **110%** for the 2050 Mobility Plan compared to **75%** for the Phase Two Mobility Plan (**Table 4**). The projected increases in vehicle miles of travel are 85% higher between the 2050 Mobility Plan and the Phase Two Mobility Plan (**Table 4**). The growth before was substantial, the projected 2050 vehicle miles of increase is extraordinary.

TABLE 4. VEHICLE MILES OF TRAVEL GROWTH				
2050 MOBILITY PLAN	2020	2050	INCREASE	% GROWTH
Mobility Study Area (MSA)	4,417,495	9,250,081	4,832,585	109.4%
Limited Access (LA)	1,483,352	2,992,775	1,509,423	101.8%
Mobility Study Area no LA	2,934,144	6,257,306	3,323,162	113.3%
PHASE TWO PLAN	2015	2045	INCREASE	% GROWTH
Mobility Study Area (MSA)	3,786,042	6,506,009	2,719,967	71.8%
Limited Access (LA)	1,391,300	2,324,065	932,765	67.0%
Mobility Study Area no LA	2,394,741	4,181,944	1,787,203	74.6%
2045 vs. 2050	2045	2050	INCREASE	% GROWTH
Mobility Study Area (MSA)	6,506,009	9,250,081	2,112,618	77.7%
Limited Access (LA)	2,324,065	2,992,775	576,658	61.8%
Mobility Study Area no LA	4,181,944	6,257,306	1,535,959	85.9%
<i>Source: Treasure Coast Regional Planning Model Version 5.0 (2022) and Version 6.0 (2025) Appendix F.</i>				

The increase in VMT in the analysis above includes travel with and without limited access roads, such as Interstate 95 and the Florida Turnpike. Limited access roads carry a substantial amount of traffic and increase the overall VMT for both the State and the County. However, the arterial and collector roads in the City of Port St. Lucie mobility study exceed the projected volumes on limited access roads (**Table 4**).

- (5) The updated mobility plan has resulted in a significant increase in the number of roadway projects and a corresponding increase in overall cost. The road cost in the 2050 Mobility Plan is 175% higher than the Phase Two Plan projected in 2022 (**Table 5**).

TABLE 5. MOBILITY PLAN COMPARISON: ROADS				
MOBILITY PLANS	PHASE TWO	2050	INCREASE	% INCREASE
Road Miles	63.69	97.73	34.04	53.4%
Road Capacity	1,216,635	3,335,521	2,118,886	174.0%
Road Cost	\$658,217,500	\$1,807,200,001	\$1,148,982,501	175.0%
<i>Source: Phase Two Mobility Fee & 2050 Mobility Fee Technical Report Summary (Appendix G).</i>				

The emphasis of the Phase One and Phase Two Mobility Plans was on multimodal facilities, roundabouts, and adding raised medians for traffic and multimodal flow. This emphasis is best illustrated with the design of Floresta Drive, which could have been a four (4) lane road or a two (2) lane divided roadway with roundabouts at major intersections, a raised median to limit conflicting turning movements, on-street buffered bike lanes and wide landscaped sidewalks on both sides of the road.

The adoption of the 2045 Mobility Plan, which occurred after the last Mobility Fee update in 2022, started a transition towards a mixture of multimodal projects and road widening. The reality is that extraordinary population growth and the subsequent traffic that accompanies that growth goes beyond what two lane divided roads, roundabouts, and multimodal improvements can handle.

The 2050 Mobility Plan still places a strong emphasis on multimodal improvements with boardwalks, greenways, shared-use paths, multimodal ways, and transit circulators in conjunction with the City's Sidewalk Master Plan. Port St. Lucie has made great headways on sidewalks, paths, and multimodal facilities since the adoption of the Phase One Mobility Plan. Further, the current Capital Improvements Plan includes numerous intersection improvements identified in the prior and current mobility plans.

The Phase Two Mobility Plan included implementation projects to add lanes as needed on existing roads and to negotiate with developments to add lanes three and four to existing developer constructed roads. The 2050 Mobility Plan further defines roads that need to be widened from two to four lanes and from four to six lanes.

The 2050 Mobility Plan has far more definition as it relates to the Phase Two Mobility Plan. For example, the total lane miles for adding lanes were 26 miles in the Phase Two Mobility Plan compared to zero miles in the 2050 Mobility Plan (**Table 6**). Further, the total miles of two (2) lane divided roads decreased from 26.69 to 11.33 and the widening of roads from two (2) lanes to four (4) lanes increased from 8.76 to 64.43 miles (**Table 6**). The 2050 Mobility Plan is fundamentally different than the Phase Two Mobility Plan due to improvements in existing multimodal conditions and the impacts of extraordinary growth and the subsequent traffic that comes from that growth.

TABLE 6. MILES OF ROAD IMPROVEMENTS				
MOBILITY PLANS	PHASE TWO	2050	CHANGE	% CHANGE
New 2 Lane Roads	0.46	8.77	8.31	1,807%
Widen to 2 Lane Divided	26.69	11.33	(-15.36)	(-136%)
Widen 2 to 4 Lanes	8.76	64.43	55.67	636%
Widen 4 to 6 Lanes	1.78	6.70	4.92	276%
<i>Source: Miles of Road Improvement Comparison (Appendix H).</i>				

- (6) The current growth in traffic and the projected growth in vehicle miles of travel is going to require more roadway improvements than what are currently included in the Mobility Plan. The early drafts of the 2050 Mobility Plan include a number of new roadway corridors intended to address projected traffic needs. One of these corridors identified in the northern part of Port St Lucie resulted in opposition from hundreds of residents. The corridor was intended to function as an alternative to having to either: (1) widen St. Lucie West to eight (8) lanes and Prima Vista to (6) lanes; (2) widen Midway Road to six (6) lanes; or (3) construct an elevated limited access roadway in the median similar to what the Tampa Bay Expressway Authority did on Gandy Blvd to connect to the Selmon Expressway. Given the opposition to the corridor, the northern portion of Port St Lucie has been shaded to indicate the need for a further corridor study to evaluate east-west travel in this area (**Appendix I**).



Port St. Lucie may or may not have to explore a finding of extraordinary circumstances in the future once some of the corridor studies are completed, along with several proposed PD&E Studies. Similar to traffic demand in the northern portion of Port St. Lucie, the projected traffic along the Crosstown and Port St. Lucie / Gatlin corridors are going to require one of the following: (1) widen Port St. Lucie Blvd. to eight (8) lanes; (2) widen Crosstown Parkway to eight (8) lanes; (3) construct an elevated two-lane limited access corridor on either road from US 1 to I-95; (4) or look at parallel improvements such as the extension of Lyngate over the St. Lucie River and Improvements to Thornhill and numerous parallel improvements along the Port St Lucie / Gatlin corridors from the Turnpike to I-95. The draft 2050 Mobility Plan had the Lyngate extension, Thornhill improvements, and parallel improvements in initial 2050 Mobility Plan Drafts (**Appendix I**).

In total, 42.56 miles of needed roadway improvements, costing roughly \$1.3 billion were removed from the draft 2050 Mobility Plan and included on a Corridor Study Plan (**Table 7**). Not all 42.56 miles of improvements may be needed, however all of them were shown to carry over 10,000 cars a day and relieve parallel roads (**Appendix J**). None of these projects are easy projects. Many require right-of-way acquisition, or would occur over or parallel to canals, or would require bridges over the Turnpike, I-95 and railroad tracks.

TABLE 7. MILES OF CORRIDOR STUDIES				
MOBILITY PLANS	Phase Two	2050	INCREASE	% INCREASE
Corridor Studies	1.41	42.56	41.15	2,918%
Source: Miles of Road Improvement Comparison (Appendix H).				

At this juncture in Port St. Lucie's development, most easy roadway improvements have been constructed. One phenomenon that occurs in Florida is that growth begets growth. While Miami-Dade, Broward, and Palm Beach Counties have slowed due to their overall populations and limited developable land, Orange and Hillsborough Counties have exploded in population growth. Right behind them in terms of extraordinary growth and Lee, Osceola, Pasco, Polk and Volusia, all of which except Lee are benefitting from Orlando and Tampa.

The next wave includes Lake, Manatee, Marion, St. Johns, and St. Lucie counties. As residential growth continues, these communities show up on the radar of larger companies looking to expand and new capital looking to start new businesses. More jobs often times means even more residents drawn to the opportunities, with the only limitations being communities like Alachua, Seminole, and until recently Sarasota, that refused to move urban growth boundaries.

- (7) The Port St. Lucie 2050 Mobility Plan is a vision over the next 25 years to continue moving towards providing residents with mobility freedom where they can choose to walk, bicycle, access transit, or drive their vehicle. However, freedom of mobility is not going to occur overnight, it is going to take time to transition from a system that still needs to move people by driving towards a multimodal system that allows freedom of mobility. The updated 2050 Mobility Plan has resulted in a significant increase in the overall cost. The overall cost in the 2050 Mobility Plan is 90.7% higher than the Phase Two Plan (**Table 8**).

TABLE 8. MOBILITY PLAN COMPARISON: TOTAL				
MOBILITY PLANS	Phase Two	2050	CHANGE	% CHANGE
Total Miles	384.47	295.94	-88.35	-23.0%
Total Capacity	2,548,883	4,024,497	1,475,614	57.9%
Total Cost	\$1,163,629,125	\$2,218,667,500	\$1,055,038,375	90.7%
<i>Source: Phase Two Mobility Fee & 2050 Mobility Fee Technical Report Summary (Appendix G).</i>				

Port St. Lucie is making great progress is expanding multimodal improvements, constructing intersection improvements, and advancing road improvements. Continuing to do so is going to come at a cost, which is increasing consistently. The increase in mobility fees will help. However, it is only one piece of the overall funding puzzle. Communities that have been able to keep moving people are those who have an infrastructure sales tax, mobility or road impact fees, and pursue multiple federal and state sources. Moving forward, Port St. Lucie must continue to embrace multimodal transportation, pursue diverse funding opportunities, and actively plan for — and at times advocate for — a balanced mix of non-residential and residential land uses. The City should also ensure that street design standards remain current so that multimodal facilities can be accommodated within adequate rights-of-way, recognizing that some of these efforts may ultimately be controversial.

- (8) The Florida Department of Transportation (FDOT) periodically publishes Long Range Estimates (LRE) for the per mile construction cost of transportation facilities. The data reflects a statewide average based on a roadway cross-section or transportation improvement. The cost per mile data is provided for urban cross-sections (i.e., curb and gutter, closed drainage), rural cross-sections (i.e., swales, open drainage), and free-standing multimodal facilities (i.e., trails, sidewalks).

A comparative analysis was conducted for the average statewide construction cost in 2021 and 2024. The per mile construction cost data illustrates that urban facilities increased roughly 113%, rural facilities increased roughly 124%, and multimodal facilities increased 90% (**Table 9**). The overall average increase is roughly 115% for just construction cost.

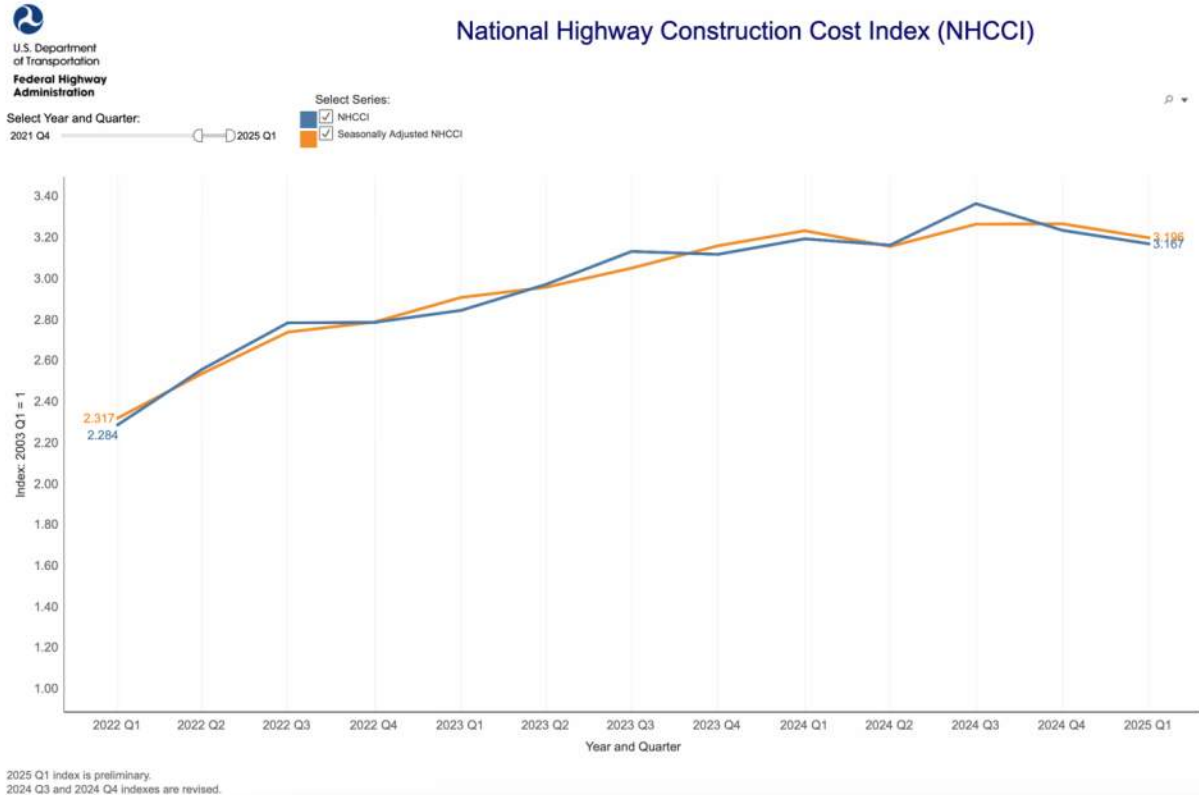
TABLE 9. FDOT COMPARISON OF LONG-RANGE COST ESTIMATES				
Facility Type	2021	2024	INCREASE	% INCREASE
Urban Cross-Sections	\$43,643,222.01	\$92,747,279.17	\$49,104,057.16	113%
Rural Cross-Sections	\$13,982,608.51	\$31,276,225.07	\$17,293,616.56	124%
Multimodal Facilities	\$677,766.46	\$1,316,524.77	\$638,758.31	94%
Total	\$58,303,596.68	\$125,340,029.01	\$67,036,432.03	115%
Source: Florida Department of Transportation Cost Per Mile Comparison (Appendix K).				

Impact fees and mobility fees that are being updated by counties and municipalities across Florida are starting to reflect the extraordinary inflation that has occurred since 2018. Recent updated of impact fees and mobility fees have ranged between \$7,500 and \$12,500 for an average 2,000 square foot residential unit. Recently Manatee County adopted a road impact fee for a similar size unit of \$18,177 (**Appendix L**). Osceola County recently adopted a fee per single family detached dwelling unit of \$21,710, the highest in Florida (**Appendix L**). Palm Beach Gardens, which recently updated its mobility fee, features and average home size of 3,500 square feet, which translates to a mobility of \$10,017 for a typical dwelling unit. (**Appendix L**).

Osceola County again features the highest comparable retail impact fee of \$24,603, followed by Hillsborough County at \$13,562, Manatee County at \$13,174 and Orange County at \$13,065 (**Appendix L**). The recently updated Palm Coast retail mobility fee is \$9,992, followed by DeBary at \$10,827 and Palm Beach Gardens at \$11,662 (**Appendix L**). There are a number of Florida communities seeking to implement fee increases before January 1st, 2026. There will be additional comparisons available after the new year.

- (9) Inflation is not just a statewide issue. The extraordinary inflation has also been experienced at the national level since 2020 and the Covid-19 Pandemic. The Federal Highway Administration (FHWA) maintains the National Highway Construction Cost Index (NHCCI) to track overall inflation cost for the construction of Highways and Streets. Between the 1st quarter of 2022 and the first quarter of 2025, the NHCCI has increased by 38.0%, or roughly 12.5% per year (**Figure 1**).

Figure 1. National Highway Construction Cost Index: 2022 to 2025

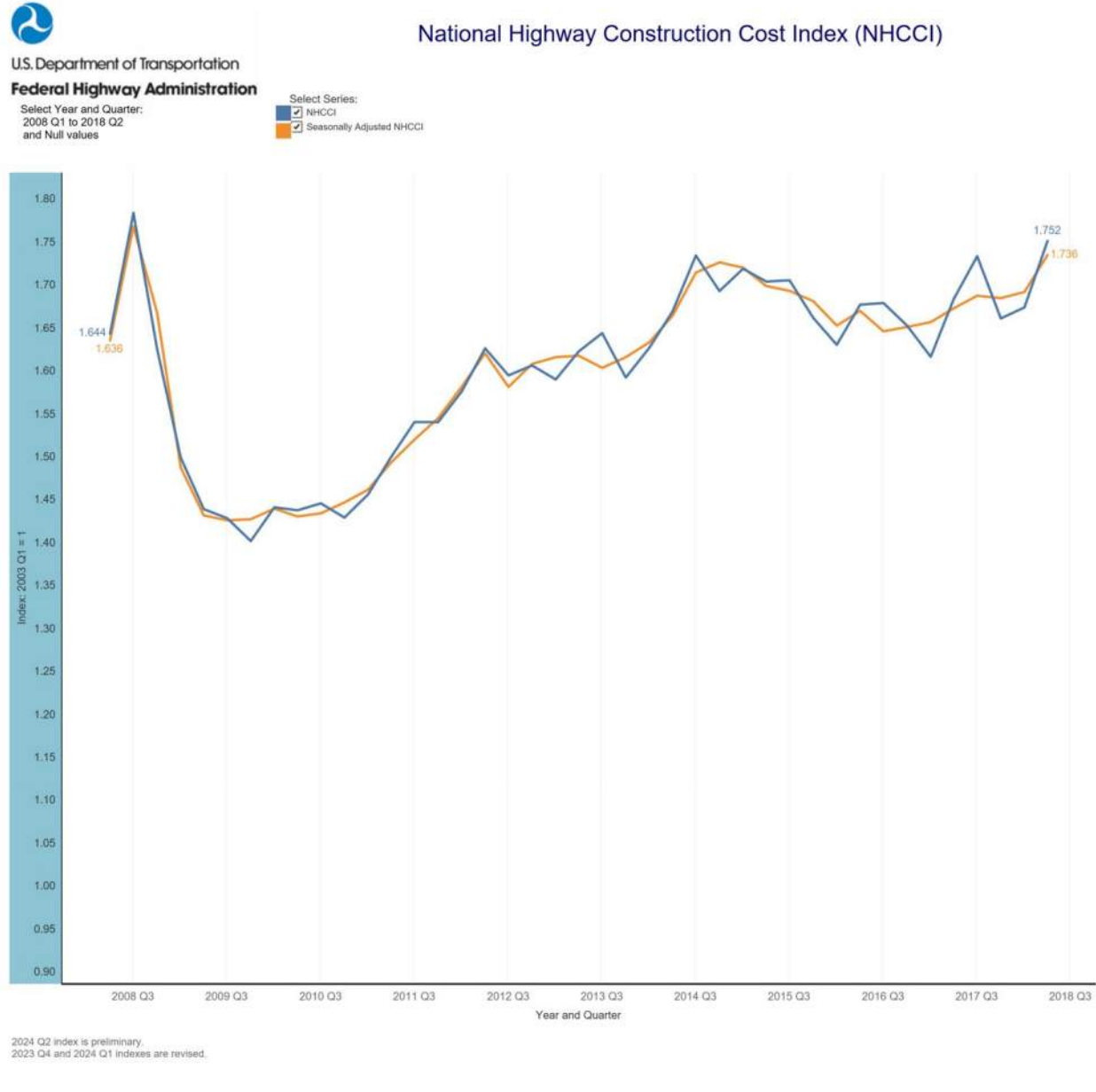


For the ten-year period between 2008 and 2018, the overall increase in construction cost was 6.6%, or roughly 0.66% per year (**Figure 2**). The overall cost of construction fluctuated between 2018 and 2020 prior to the Covid-19 Pandemic. Since COVID-19, construction cost has increased by almost 100%. This is well above historic normal rates.

The National Highway Construction Cost Index tracks multiple components of Highway and Street costs and provides an interactive platform to review different time periods to evaluate construction cost inflation. The last update was in the 1st quarter of 2025. It will be interesting to note if the Federal Government takes a similar approach as Florida and will stop reporting the persistently high inflation.

Prior to 2023, FDOT used to publish data related to inflation. However, the last documentation of inflation available from FDOT's website was from 2023. Now FDOT publishes quarterly cost reports to reflect the latest overall cost. The data is available to measure inflation of a per unit cost based on specific items such as asphalt or mast arms, but it requires a significant amount of processing time.

Figure 2. National Highway Construction Cost Index: 2008 to 2018



- (10) The City Council has been conscious of the overall impact of higher mobility fees and has attempted to limit that impact through the identification of reasonably anticipated funding. This funding includes existing funded projects, projects such as the Marshall Parkway Interchange which would be largely funded through federal and state sources, and the potential to receive funds through an extension of the infrastructure sales tax and federal and state funds through the TPO as part of the Long-Range Transportation Plan. The total anticipated funding offset is \$514,250,000 (Table 10).

TABLE 10. MOBILITY PLAN FUNDING				
MOBILITY PLANS	Phase Two	2050	CHANGE	% CHANGE
Currently Programmed	\$86,465,984	\$148,000,000	\$61,534,016	71.2%
State Road Share	\$149,012,500	\$135,000,000	-\$14,012,500	-9.40%
Reasonably Anticipated	\$185,000,000	\$231,250,000	\$46,250,000	25.0%
Total Cost	\$420,478,484	\$514,250,000	\$93,771,516	22.30%
<i>Source: Phase Two Mobility Fee and 2050 Mobility Fee Technical Reports.</i>				

- (11) The City of Port St. Lucie has taken an open and transparent approach to the update of the 2050 Mobility Plan and Mobility Fee. In the spring, the draft mobility plan and mobility fee were introduced at a workshop. The mobility plan was robust and included \$3.3 billion in mobility projects, including projects on County Roads. A second mobility plan was also provided that included roughly included \$1 billion dollars in developer access roads. Two mobility fee options were presented, one without developer roads and one with developer roads. The draft mobility fees without developer roads approached \$20,000 a dwelling unit and with developer roads, upwards of \$35,000 per dwelling units.

Feedback was received through the workshop and engagement with stakeholders. Another workshop was held in late spring that had refined mobility plan projects and a lower overall fee with and without developer roads. Some early phasing scenarios were shown as well as a comparison to other fees. The mobility plan projects were included online as part of an interactive web page. One particular corridor experienced significant opposition and that corridor was discussed at the 1st workshop with the City Council. They directed staff to remove the corridor and also provided additional feedback on projects, phasing, and the overall fees. It was decided that County Roads should be removed from the Mobility Plan to be addressed in the future as part of the interlocal agreement update.

Significant updates were made to the Mobility Plan and Mobility Fee. Several scenarios were presented with County Roads removed and with County and developer roads removed. Several phasing comparisons were provided with lower overall fees. The updates were presented, and direction was providing on phasing the fees in over four years, removing developer roads, moving roads that required further study to a corridor study plan and to make a recommendation on reasonably anticipated funding.



The overall cost of the 2050 Mobility Plan was reduced to \$2.2 billion dollars, down from \$3.3 billion without developer roads and \$4.3 billion with developer roads. County Roads were removed from the Mobility Plan, many new projects were moved to the Corridor Studies Plan, reasonably anticipated funding was added, and mobility fees that once exceeded \$20,000 were reduced to less than \$10,000 in the east and southwest assessment areas for a 2,000 sq. ft. house, around \$10,000 in the northwest assessment area and \$12,000 in the west assessment area. The mobility fees have come down substantially from initial calculations. Per direction from the City Council, the increase in mobility fees has also been phased in over a four-year period starting in 2026, with the last phase-in occurring in 2029.

The Extraordinary Circumstances Study, along with the 2050 Mobility Plan and 2050 Mobility Fee Technical Report will be available for review by the community and stakeholders. Two extraordinary circumstance workshops will be held in early November to receive final community feedback before advancing to a 1st reading of the mobility fee ordinance before the City Council. The 2050 Mobility Plan, Mobility Fee and Extraordinary Circumstances Study are all drafts and subject to change based on community feedback and direction from the City Council.

EXTRAORDINARY CIRCUMSTANCE OPTIONS

The City Council has five (5) options as it considers whether or not to vote for the finding of extraordinary circumstances to adopt the City of Port St. Lucie Mobility Fee:

- (1) Accept the Final Technical Report. Do not vote for a finding of extraordinary circumstances. Do not vote to move forward with an increase in Mobility Fees at the present time.**
- (2) Amend the list of mobility projects in the Mobility Plan or identify additional funding. Increasing funding or lowering the cost will result in a decrease in mobility fee rates.**
- (3) Accept the Technical Report analysis and the finding of extraordinary circumstances. Determine a maximum mobility fee rate. Identify a time period to phase-in mobility fees. Then develop a mobility fee schedule that shows the phased-in mobility fee rates per year until the maximum mobility rate is achieved.**
- (4) Accept the Technical Report analysis and finding of extraordinary circumstances, adopting the calculated rates at 100%.**
- (5) Accept the Mobility Plan, the Technical Report analysis and the findings in the Extraordinary Circumstances Study. Agree to the fully calculated rates. Proceed with the direction provided to staff to phase-in the increase in fees over a four-year time frame.**



FINDING OF EXTRAORDINARY CIRCUMSTANCES

At the direction of City Council, the Mobility Fee increase has been calculated and phased in equal increments over a four-year period starting in 2026. The mobility fees are currently being proposed to be adopted at the fully calculated rates. This phasing will provide the development community with a time frame to adjust to the full cost impact fee becoming effective as of 2029.

The final City of Port St. Lucie Mobility Plan and Mobility Fee Technical Report will document the data and methodology used to identify the need for future mobility projects to accommodate projected increases in travel demand. The following are the findings of extraordinary circumstances for the City of Port St. Lucie Mobility Fee:

- (1) The City of Port St. Lucie over the past 30 years has experienced extraordinary population growth that has exceeded the extraordinary population growth of the State of Florida**
- (2) The City of Port St. Lucie is projected to continue experiencing extraordinary population growth by 2050 at a rate that will exceed the projected growth for the State of Florida.**
- (3) The City of Port St. Lucie is projected to continue experiencing extraordinary growth in population by 2050 that exceeds the prior estimates in the Phase Two Mobility Plan by more than 100,000 residents.**
- (4) The City of Port St. Lucie is projected to continue experiencing extraordinary growth in vehicle miles of travel (VMT) by 2050 that exceeds prior estimates in the Phase Two Mobility Plan by more than 80%.**
- (5) The updated mobility plan results in an increase in roadway projects and cost that are 175% higher than established in the Phase Two Mobility Plan.**
- (6) The updated mobility plan results in an increase in over 40 miles of corridor studies compared with the Phase Two Mobility Plan and reduced the overall cost of the 2050 Mobility Plan by roughly \$1 billion by moving the mobility project from planned improvements to future corridor studies.**
- (7) The updated mobility plan results in an increase in overall cost that is 90% higher than established in the Phase Two Mobility Plan.**



- (8) The Florida Department of Transportation (FDOT) Long Range Estimates for per mile construction cost of transportation facilities has increased by over 100% between 2021 and 2024 due to inflation, which equates to roughly 33% per year, or 30% a year higher than historic annual inflation rates of roughly 3.5% used by FDOT.**
- (9) The National Highway Construction Cost Index (NHCCI) has increased by 38% between 2022 and 2025 due to inflation, which equates to roughly 12.5% per year, or almost 12% a year higher than inflation rates between 2008 and 2018.**
- (10) The City Council has recognized \$500 million in reasonably anticipated funding of mobility projects, \$350 million of which is not currently programmed, to help offset the Mobility Fee increase on new development.**
- (11) The City of Port St. Lucie has undertaken an open review process and has solicited and incorporated feedback from the community, stakeholders, and the City Council to update the Mobility Plan and Mobility Fee. Part of the feedback is that while not required under extraordinary circumstances, the City Council has directed that the increase in fees be phased in over a four (4) year period to mitigate the impact of the overall increases and allow the development community time to budget and plan for the overall increased fees.**

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APPENDIX

October 2025



Appendices

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APPENDIX A

Mobility Fee Assessment Areas

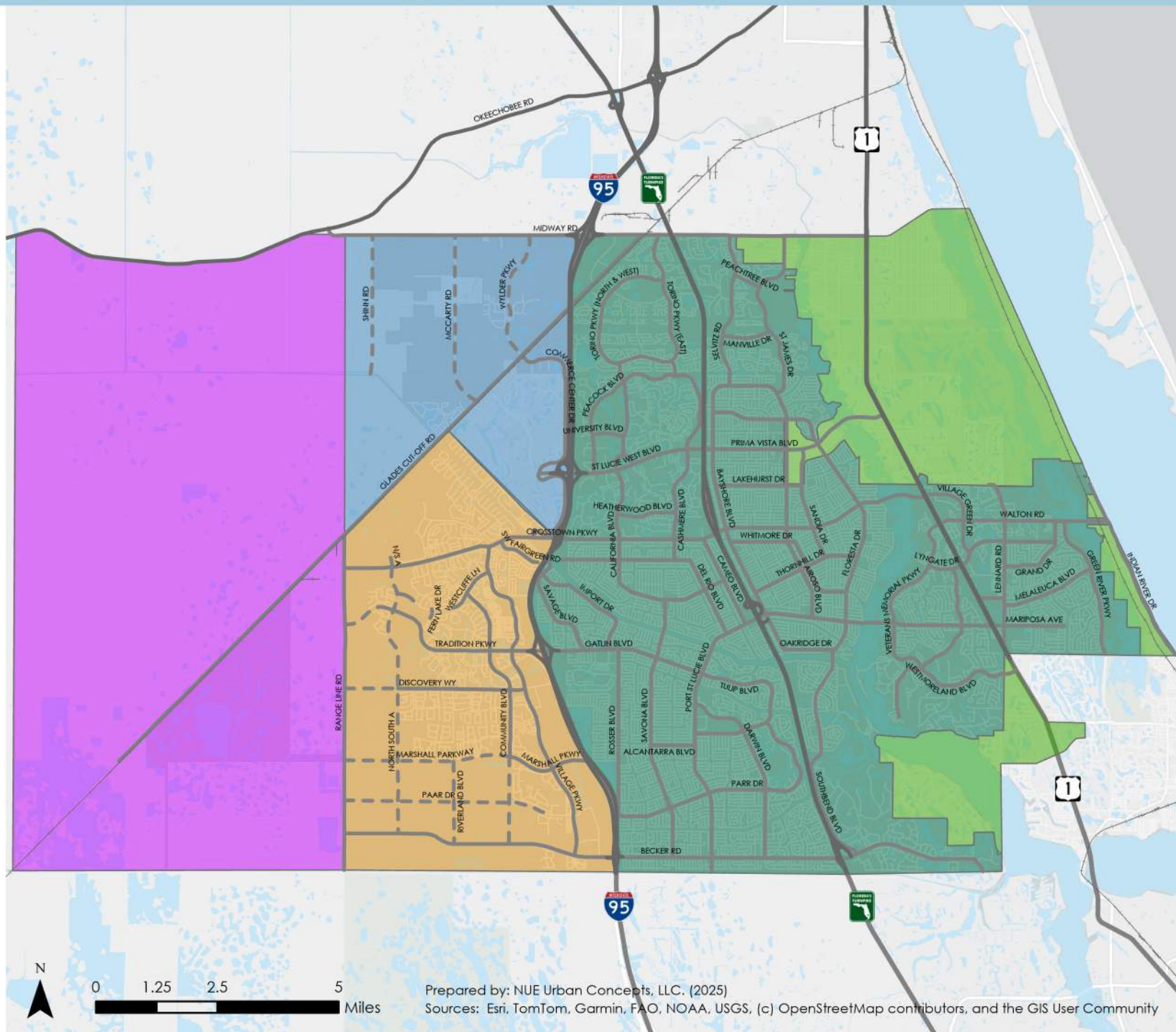
Assessment Areas

City of Port St. Lucie Mobility Fee

Assessment Areas illustrate where Mobility Fees are assessed and collected.

- East Assessment Area
- East Expansion Assessment Area
- Southwest Assessment Area
- West Expansion Assessment Area
- Northwest Expansion Assessment Area

- Minor Roads
- Developer Access Roads
- Major Roads
- Limited Access Roads
- Railways
- City Boundary
- Water Bodies





APPENDIX B

Mobility Fee Schedule

EAST OF 95 MOBILITY FEE									
Use Categories, Use Classifications, and Representative Uses (Ordinance Controls Use, Classification & Representative Uses)	Unit of Measure for Comparative Purposes	Port St. Lucie East of 95 Mobility Fee							
		Existing Fees	Updated Mobility Fee (2025)	Total Increase	Annual Increase	2026 Mobility Fee	2027 Mobility Fee	2028 Mobility Fee	2029 Mobility Fee
Residential & Lodging Uses									
Single-Family Residential per sq. ft. (Maximum 3,500 sq. ft.)	per 1,000 sq. ft.	\$3,660	\$4,261	\$601	\$150	\$3,810	\$3,960	\$4,110	\$4,261
Multi-Family Residential per sq. ft. (Maximum 2,500 sq. ft.)	per 1,000 sq. ft.	\$4,239	\$5,350	\$1,111	\$278	\$4,517	\$4,795	\$5,073	\$5,350
Overnight Lodging (Hotel, Inn, Motel, Resort)	per room	\$2,888	\$4,295	\$1,407	\$352	\$3,240	\$3,592	\$3,944	\$4,295
Mobile Residence (Mobile Home, Recreational Vehicle, Travel Trailer)	per space / lot	\$2,412	\$3,554	\$1,142	\$286	\$2,698	\$2,984	\$3,270	\$3,554
Institutional Uses									
Community Serving (Civic, Place of Assembly, Clubhouse, Museum, Gallery)	per 1,000 sq. ft.	\$2,982	\$4,106	\$1,124	\$281	\$3,263	\$3,544	\$3,825	\$4,106
Long Term Care (Assisted Living, Congregate Care Facility, Nursing Facility)	per 1,000 sq. ft.	\$1,723	\$2,973	\$1,250	\$313	\$2,036	\$2,349	\$2,662	\$2,973
Private Education (Child Care, Day Care, Any Grade Combo K-12, Pre-K)	per 1,000 sq. ft.	\$2,991	\$4,219	\$1,228	\$307	\$3,298	\$3,605	\$3,912	\$4,219
Industrial Uses									
Industrial (Assembly, Fabrication, Manufacturing, R&D, Trades, Utilities)	per 1,000 sq. ft.	\$1,141	\$1,924	\$783	\$196	\$1,337	\$1,533	\$1,729	\$1,924
Commercial Storage (Mini-Warehouse, Boats, RVs & Outdoor Storage, Warehouse)	per 1,000 sq. ft.	\$913	\$1,298	\$385	\$96	\$1,009	\$1,105	\$1,201	\$1,298
Distribution Center (Cold Storage, Fulfillment Centers, High-Cube)	per 1,000 sq. ft.	\$729	\$1,089	\$360	\$90	\$819	\$909	\$999	\$1,089
Recreation Uses									
Marina (Including dry storage) per berth	per berth	\$663	\$1,031	\$368	\$92	\$755	\$847	\$939	\$1,031
Golf Course (Open to Public or Non-Resident Membership)	per hole	--	\$13,003	\$13,003	\$3,251	\$3,251	\$6,502	\$9,753	\$13,003
Outdoor Commercial Recreation (Driving Range, Multi-Purpose, Sports, Tennis)	per acre	\$2,189	\$11,740	\$9,551	\$2,388	\$4,577	\$6,965	\$9,353	\$11,740
Indoor Commercial Recreation (Fitness, Gym, Health, Indoor Sports, Recreation)	per 1,000 sq. ft.	\$3,955	\$5,985	\$2,030	\$508	\$4,463	\$4,971	\$5,479	\$5,985
Office Uses									
Office (General, Higher Education, Hospital, Model Home Sales, Professional)	per 1,000 sq. ft.	\$4,149	\$5,347	\$1,198	\$300	\$4,449	\$4,749	\$5,049	\$5,347
Free-Standing Medical Office (Clinic, Dental, Emergency Care, Medical, Veterinary)	per 1,000 sq. ft.	\$6,843	\$10,446	\$3,603	\$901	\$7,744	\$8,645	\$9,546	\$10,446
Commercial Services & Retail Uses									
Local Retail [Non-Chain or Franchisee] (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$3,682	\$4,465	\$783	\$196	\$3,878	\$4,074	\$4,270	\$4,465
Multi-Tenant Retail (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$7,194	\$8,774	\$1,580	\$395	\$7,589	\$7,984	\$8,379	\$8,774
Free-Standing Retail (Bank, Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$9,541	\$11,867	\$2,326	\$582	\$10,123	\$10,705	\$11,287	\$11,867
Additive Fees for Commercial Services & Retail Uses									
Bank Drive-Thru Lane or Free-Standing ATM	per lane / ATM	\$15,711	\$21,588	\$5,877	\$1,469	\$17,180	\$18,649	\$20,118	\$21,588
Motor Vehicle & Boat Cleaning (Detailing, Wash, Wax)	per lane or stall	\$13,857	\$21,436	\$7,579	\$1,895	\$15,752	\$17,647	\$19,542	\$21,436
Motor Vehicle Charging	per position	\$12,793	\$16,434	\$3,641	\$910	\$13,703	\$14,613	\$15,523	\$16,434
Motor Vehicle Fueling	per position	\$16,617	\$18,652	\$2,035	\$509	\$17,126	\$17,635	\$18,144	\$18,652
Motor Vehicle Service (Maintenance, Quick Lube, Service, Tires)	per service bay	\$5,993	\$8,906	\$2,913	\$728	\$6,721	\$7,449	\$8,177	\$8,906
Retail Drive-Thru	per lane	\$10,575	\$14,867	\$4,292	\$1,073	\$11,648	\$12,721	\$13,794	\$14,867
Quick Service Restaurant Drive-Thru Lane	per lane	\$30,012	\$32,219	\$2,207	\$552	\$30,564	\$31,116	\$31,668	\$32,219

NORTHWEST (NW) OF 95 MOBILITY FEE									
Use Categories, Use Classifications, and Representative Uses (Ordinance Controls Use, Classification & Representative Uses)	Unit of Measure for Comparative Purposes	Port St. Lucie Northwest (NW) of 95 Mobility Fee							
		Existing Fees	Updated Mobility Fee (2025)	Increase	Annual Increase	2026 Mobility Fee	2027 Mobility Fee	2028 Mobility Fee	2029 Mobility Fee
Residential & Lodging Uses									
Single-Family Residential per sq. ft. (Maximum 3,500 sq. ft.)	per 1,000 sq. ft.	\$3,480	\$4,816	\$1,336	\$334	\$3,814	\$4,148	\$4,482	\$4,816
Multi-Family Residential per sq. ft. (Maximum 2,500 sq. ft.)	per 1,000 sq. ft.	\$3,929	\$6,047	\$2,118	\$530	\$4,459	\$4,989	\$5,519	\$6,047
Overnight Lodging (Hotel, Inn, Motel, Resort)	per room	\$3,230	\$4,855	\$1,625	\$406	\$3,636	\$4,042	\$4,448	\$4,855
Mobile Residence (Mobile Home, Recreational Vehicle, Travel Trailer)	per space / lot	\$2,229	\$4,016	\$1,787	\$447	\$2,676	\$3,123	\$3,570	\$4,016
Institutional Uses									
Community Serving (Civic, Place of Assembly, Clubhouse, Museum, Gallery)	per 1,000 sq. ft.	\$3,202	\$4,544	\$1,342	\$336	\$3,538	\$3,874	\$4,210	\$4,544
Long Term Care (Assisted Living, Congregate Care Facility, Nursing Facility)	per 1,000 sq. ft.	\$1,603	\$3,351	\$1,748	\$437	\$2,040	\$2,477	\$2,914	\$3,351
Private Education (Child Care, Day Care, Any Grade Combo K-12, Pre-K)	per 1,000 sq. ft.	\$2,741	\$4,275	\$1,534	\$384	\$3,125	\$3,509	\$3,893	\$4,275
Industrial Uses									
Industrial (Assembly, Fabrication, Manufacturing, R&D, Trades, Utilities)	per 1,000 sq. ft.	\$1,181	\$2,165	\$984	\$246	\$1,427	\$1,673	\$1,919	\$2,165
Commercial Storage (Mini-Warehouse, Boats, RVs & Outdoor Storage, Warehouse)	per 1,000 sq. ft.	\$943	\$1,461	\$518	\$130	\$1,073	\$1,203	\$1,333	\$1,461
Distribution Center (Cold Storage, Fulfillment Centers, High-Cube)	per 1,000 sq. ft.	\$759	\$1,226	\$467	\$117	\$876	\$993	\$1,110	\$1,226
Recreation Uses									
Marina (Including dry storage) per berth	per berth	\$704	\$1,454	\$750	\$188	\$892	\$1,080	\$1,268	\$1,454
Golf Course (Open to Public or Non-Resident Membership)	per hole	--	\$18,324	\$18,324	\$4,581	\$4,581	\$9,162	\$13,743	\$18,324
Outdoor Commercial Recreation (Driving Range, Multi-Purpose, Sports, Tennis)	per acre	\$2,327	\$16,545	\$14,218	\$3,555	\$5,882	\$9,437	\$12,992	\$16,545
Indoor Commercial Recreation (Fitness, Gym, Health, Indoor Sports, Recreation)	per 1,000 sq. ft.	\$4,175	\$8,435	\$4,260	\$1,065	\$5,240	\$6,305	\$7,370	\$8,435
Office Uses									
Office (General, Higher Education, Hospital, Model Home Sales, Professional)	per 1,000 sq. ft.	\$4,339	\$6,017	\$1,678	\$420	\$4,759	\$5,179	\$5,599	\$6,017
Free-Standing Medical Office (Clinic, Dental, Emergency Care, Medical, Veterinary)	per 1,000 sq. ft.	\$7,073	\$11,883	\$4,810	\$1,203	\$8,276	\$9,479	\$10,682	\$11,883
Commercial Services & Retail Uses									
Local Retail [Non-Chain or Franchisee] (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$3,312	\$4,870	\$1,558	\$390	\$3,702	\$4,092	\$4,482	\$4,870
Multi-Tenant Retail (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$6,464	\$9,569	\$3,105	\$776	\$7,240	\$8,016	\$8,792	\$9,569
Free-Standing Retail (Bank, Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$8,541	\$12,942	\$4,401	\$1,100	\$9,641	\$10,741	\$11,841	\$12,942
Additive Fees for Commercial Services & Retail Uses									
Bank Drive-Thru Lane or Free-Standing ATM	per lane / ATM	\$12,234	\$24,776	\$12,542	\$3,136	\$15,370	\$18,506	\$21,642	\$24,776
Motor Vehicle & Boat Cleaning (Detailing, Wash, Wax)	per lane or stall	\$12,227	\$24,601	\$12,374	\$3,094	\$15,321	\$18,415	\$21,509	\$24,601
Motor Vehicle Charging	per position	\$11,288	\$18,861	\$7,573	\$1,893	\$13,181	\$15,074	\$16,967	\$18,861
Motor Vehicle Fueling	per position	\$15,112	\$21,407	\$6,295	\$1,574	\$16,686	\$18,260	\$19,834	\$21,407
Motor Vehicle Service (Maintenance, Quick Lube, Service, Tires)	per service bay	\$5,288	\$10,221	\$4,933	\$1,233	\$6,521	\$7,754	\$8,987	\$10,221
Retail Drive-Thru	per lane	\$9,331	\$17,062	\$7,731	\$1,933	\$11,264	\$13,197	\$15,130	\$17,062
Quick Service Restaurant Drive-Thru Lane	per lane	\$25,517	\$37,282	\$11,765	\$2,941	\$28,458	\$31,399	\$34,340	\$37,282

SOUTHWEST (SW) OF 95 MOBILITY FEE									
Use Categories, Use Classifications, and Representative Uses (Ordinance Controls Use, Classification & Representative Uses)	Unit of Measure for Comparative Purposes	Port St. Lucie Southwest (SW) of 95 Mobility Fee							
		Existing Fees	Updated Mobility Fee (2025)	Total Increase	Annual Increase	2026 Mobility Fee	2027 Mobility Fee	2028 Mobility Fee	2029 Mobility Fee
Residential & Lodging Uses									
Single-Family Residential per sq. ft. (Maximum 3,500 sq. ft.)	per 1,000 sq. ft.	\$3,190	\$3,562	\$372	\$93	\$3,283	\$3,376	\$3,469	\$3,562
Multi-Family Residential per sq. ft. (Maximum 2,500 sq. ft.)	per 1,000 sq. ft.	\$3,459	\$4,472	\$1,013	\$253	\$3,712	\$3,965	\$4,218	\$4,472
Overnight Lodging (Hotel, Inn, Motel, Resort)	per room	\$2,299	\$3,590	\$1,291	\$323	\$2,622	\$2,945	\$3,268	\$3,590
Mobile Residence (Mobile Home, Recreational Vehicle, Travel Trailer)	per space / lot	\$1,939	\$2,970	\$1,031	\$258	\$2,197	\$2,455	\$2,713	\$2,970
Institutional Uses									
Community Serving (Civic, Place of Assembly, Clubhouse, Museum, Gallery)	per 1,000 sq. ft.	\$2,472	\$3,432	\$960	\$240	\$2,712	\$2,952	\$3,192	\$3,432
Long Term Care (Assisted Living, Congregate Care Facility, Nursing Facility)	per 1,000 sq. ft.	\$1,403	\$2,485	\$1,082	\$271	\$1,674	\$1,945	\$2,216	\$2,485
Private Education (Child Care, Day Care, Any Grade Combo K-12, Pre-K)	per 1,000 sq. ft.	\$2,451	\$3,526	\$1,075	\$269	\$2,720	\$2,989	\$3,258	\$3,526
Industrial Uses									
Industrial (Assembly, Fabrication, Manufacturing, R&D, Trades, Utilities)	per 1,000 sq. ft.	\$991	\$1,608	\$617	\$154	\$1,145	\$1,299	\$1,453	\$1,608
Commercial Storage (Mini-Warehouse, Boats, RVs & Outdoor Storage, Warehouse)	per 1,000 sq. ft.	\$793	\$1,085	\$292	\$73	\$866	\$939	\$1,012	\$1,085
Distribution Center (Cold Storage, Fulfillment Centers, High-Cube)	per 1,000 sq. ft.	\$639	\$911	\$272	\$68	\$707	\$775	\$843	\$911
Recreation Uses									
Marina (Including dry storage) per berth	per berth	\$487	\$862	\$375	\$94	\$581	\$675	\$769	\$862
Golf Course (Open to Public or Non-Resident Membership)	per hole	--	\$10,869	\$10,869	\$2,717	\$2,717	\$5,434	\$8,151	\$10,869
Outdoor Commercial Recreation (Driving Range, Multi-Purpose, Sports, Tennis)	per acre	\$1,692	\$9,813	\$8,121	\$2,030	\$3,722	\$5,752	\$7,782	\$9,813
Indoor Commercial Recreation (Fitness, Gym, Health, Indoor Sports, Recreation)	per 1,000 sq. ft.	\$3,175	\$5,003	\$1,828	\$457	\$3,632	\$4,089	\$4,546	\$5,003
Office Uses									
Office (General, Higher Education, Hospital, Model Home Sales, Professional)	per 1,000 sq. ft.	\$3,609	\$4,470	\$861	\$215	\$3,824	\$4,039	\$4,254	\$4,470
Free-Standing Medical Office (Clinic, Dental, Emergency Care, Medical, Veterinary)	per 1,000 sq. ft.	\$5,993	\$8,732	\$2,739	\$685	\$6,678	\$7,363	\$8,048	\$8,732
Commercial Services & Retail Uses									
Local Retail [Non-Chain or Franchisee] (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$2,942	\$3,732	\$790	\$198	\$3,140	\$3,338	\$3,536	\$3,732
Multi-Tenant Retail (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$5,714	\$7,334	\$1,620	\$405	\$6,119	\$6,524	\$6,929	\$7,334
Free-Standing Retail (Bank, Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$7,511	\$9,919	\$2,408	\$602	\$8,113	\$8,715	\$9,317	\$9,919
Additive Fees for Commercial Services & Retail Uses									
Bank Drive-Thru Lane or Free-Standing ATM	per lane / ATM	\$10,868	\$18,045	\$7,177	\$1,794	\$12,662	\$14,456	\$16,250	\$18,045
Motor Vehicle & Boat Cleaning (Detailing, Wash, Wax)	per lane or stall	\$9,962	\$17,918	\$7,956	\$1,989	\$11,951	\$13,940	\$15,929	\$17,918
Motor Vehicle Charging	per position	\$9,197	\$13,737	\$4,540	\$1,135	\$10,332	\$11,467	\$12,602	\$13,737
Motor Vehicle Fueling	per position	\$13,021	\$15,591	\$2,570	\$643	\$13,664	\$14,307	\$14,950	\$15,591
Motor Vehicle Service (Maintenance, Quick Lube, Service, Tires)	per service bay	\$4,308	\$7,444	\$3,136	\$784	\$5,092	\$5,876	\$6,660	\$7,444
Retail Drive-Thru	per lane	\$7,603	\$12,427	\$4,824	\$1,206	\$8,809	\$10,015	\$11,221	\$12,427
Quick Service Restaurant Drive-Thru Lane	per lane	\$18,971	\$26,932	\$7,961	\$1,990	\$20,961	\$22,951	\$24,941	\$26,932

WEST OF 95 MOBILITY FEE									
Use Categories, Use Classifications, and Representative Uses (Ordinance Controls Use, Classification & Representative Uses)	Unit of Measure for Comparative Purposes	Port St. Lucie West of 95 Mobility Fee							
		Based on NW of 95 Existing Fees	Updated Mobility Fee (2025)	Total Increase	Annual Increase	2026 Mobility Fee	2027 Mobility Fee	2028 Mobility Fee	2029 Mobility Fee
Residential & Lodging Uses									
Single-Family Residential per sq. ft. (Maximum 3,500 sq. ft.)	per 1,000 sq. ft.	\$3,480	\$5,464	\$1,984	\$496	\$3,976	\$4,472	\$4,968	\$5,464
Multi-Family Residential per sq. ft. (Maximum 2,500 sq. ft.)	per 1,000 sq. ft.	\$3,929	\$6,860	\$2,931	\$733	\$4,662	\$5,395	\$6,128	\$6,860
Overnight Lodging (Hotel, Inn, Motel, Resort)	per room	\$3,230	\$5,507	\$2,277	\$569	\$3,799	\$4,368	\$4,937	\$5,507
Mobile Residence (Mobile Home, Recreational Vehicle, Travel Trailer)	per space / lot	\$2,229	\$4,556	\$2,327	\$582	\$2,811	\$3,393	\$3,975	\$4,556
Institutional Uses									
Community Serving (Civic, Place of Assembly, Clubhouse, Museum, Gallery)	per 1,000 sq. ft.	\$3,202	\$4,905	\$1,703	\$426	\$3,628	\$4,054	\$4,480	\$4,905
Long Term Care (Assisted Living, Congregate Care Facility, Nursing Facility)	per 1,000 sq. ft.	\$1,603	\$3,792	\$2,189	\$547	\$2,150	\$2,697	\$3,244	\$3,792
Private Education (Child Care, Day Care, Any Grade Combo K-12, Pre-K)	per 1,000 sq. ft.	\$2,741	\$4,496	\$1,755	\$439	\$3,180	\$3,619	\$4,058	\$4,496
Industrial Uses									
Industrial (Assembly, Fabrication, Manufacturing, R&D, Trades, Utilities)	per 1,000 sq. ft.	\$1,181	\$2,380	\$1,199	\$300	\$1,481	\$1,781	\$2,081	\$2,380
Commercial Storage (Mini-Warehouse, Boats, RVs & Outdoor Storage, Warehouse)	per 1,000 sq. ft.	\$943	\$1,606	\$663	\$166	\$1,109	\$1,275	\$1,441	\$1,606
Distribution Center (Cold Storage, Fulfillment Centers, High-Cube)	per 1,000 sq. ft.	\$759	\$1,348	\$589	\$147	\$906	\$1,053	\$1,200	\$1,348
Recreation Uses									
Marina (Including dry storage) per berth	per berth	\$704	\$1,674	\$970	\$243	\$947	\$1,190	\$1,433	\$1,674
Golf Course (Open to Public or Non-Resident Membership)	per hole	--	\$21,098	\$21,098	\$5,275	\$5,275	\$10,550	\$15,825	\$21,098
Outdoor Commercial Recreation (Driving Range, Multi-Purpose, Sports, Tennis)	per acre	\$2,327	\$19,049	\$16,722	\$4,181	\$6,508	\$10,689	\$14,870	\$19,049
Indoor Commercial Recreation (Fitness, Gym, Health, Indoor Sports, Recreation)	per 1,000 sq. ft.	\$4,175	\$9,711	\$5,536	\$1,384	\$5,559	\$6,943	\$8,327	\$9,711
Office Uses									
Office (General, Higher Education, Hospital, Model Home Sales, Professional)	per 1,000 sq. ft.	\$4,339	\$6,617	\$2,278	\$570	\$4,909	\$5,479	\$6,049	\$6,617
Free-Standing Medical Office (Clinic, Dental, Emergency Care, Medical, Veterinary)	per 1,000 sq. ft.	\$7,073	\$13,324	\$6,251	\$1,563	\$8,636	\$10,199	\$11,762	\$13,324
Commercial Services & Retail Uses									
Local Retail [Non-Chain or Franchisee] (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$3,312	\$5,045	\$1,733	\$433	\$3,745	\$4,178	\$4,611	\$5,045
Multi-Tenant Retail (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$6,464	\$9,913	\$3,449	\$862	\$7,326	\$8,188	\$9,050	\$9,913
Free-Standing Retail (Bank, Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$8,541	\$13,407	\$4,866	\$1,217	\$9,758	\$10,975	\$12,192	\$13,407
Additive Fees for Commercial Services & Retail Uses									
Bank Drive-Thru Lane or Free-Standing ATM	per lane / ATM	\$12,234	\$26,356	\$14,122	\$3,531	\$15,765	\$19,296	\$22,827	\$26,356
Motor Vehicle & Boat Cleaning (Detailing, Wash, Wax)	per lane or stall	\$12,227	\$26,170	\$13,943	\$3,486	\$15,713	\$19,199	\$22,685	\$26,170
Motor Vehicle Charging	per position	\$11,288	\$20,064	\$8,776	\$2,194	\$13,482	\$15,676	\$17,870	\$20,064
Motor Vehicle Fueling	per position	\$15,112	\$22,772	\$7,660	\$1,915	\$17,027	\$18,942	\$20,857	\$22,772
Motor Vehicle Service (Maintenance, Quick Lube, Service, Tires)	per service bay	\$5,288	\$10,873	\$5,585	\$1,396	\$6,684	\$8,080	\$9,476	\$10,873
Retail Drive-Thru	per lane	\$9,331	\$18,150	\$8,819	\$2,205	\$11,536	\$13,741	\$15,946	\$18,150
Quick Service Restaurant Drive-Thru Lane	per lane	\$25,517	\$40,770	\$15,253	\$3,813	\$29,330	\$33,143	\$36,956	\$40,770



APPENDIX C

Mobility Fee Percentage Increase

MOBILITY FEE PERCENTAGE INCREASE												
Use Categories, Use Classifications, and Representative Uses (Ordinance Controls Use, Classification & Representative Uses)	Unit of Measure for Comparative Purposes	Combined Port St. Lucie Mobility Fee & St. Lucie County Road Impact Fee			Updated 2025 Port St. Lucie Mobility Fees				Updated 2025 Port St. Lucie Mobility Fees % Increase (West of 95 using existing NW of 95 to determine increase)			
		East of 95	SW of 95	NW of 95	East of 95	SW of 95	NW of 95	West of 95	East of 95	SW of 95	NW of 95	West of 95
Residential & Lodging Uses												
Single-Family Residential per sq. ft. (Maximum 3,500 sq. ft.)	per 1,000 sq. ft.	\$3,660	\$3,190	\$3,480	\$4,261	\$3,562	\$4,816	\$5,464	16%	12%	38%	57%
Multi-Family Residential per sq. ft. (Maximum 2,500 sq. ft.)	per 1,000 sq. ft.	\$4,239	\$3,459	\$3,929	\$5,350	\$4,472	\$6,047	\$6,860	26%	29%	54%	75%
Overnight Lodging (Hotel, Inn, Motel, Resort)	per room	\$2,888	\$2,299	\$3,230	\$4,295	\$3,590	\$4,855	\$5,507	49%	56%	50%	70%
Mobile Residence (Mobile Home, Recreational Vehicle, Travel Trailer)	per space / lot	\$2,412	\$1,939	\$2,229	\$3,554	\$2,970	\$4,016	\$4,556	47%	53%	80%	104%
Institutional Uses												
Community Serving (Civic, Place of Assembly, Clubhouse, Museum, Gallery)	per 1,000 sq. ft.	\$2,982	\$2,472	\$3,202	\$4,106	\$3,432	\$4,544	\$4,905	38%	39%	42%	53%
Long Term Care (Assisted Living, Congregate Care Facility, Nursing Facility)	per 1,000 sq. ft.	\$1,723	\$1,403	\$1,603	\$2,973	\$2,485	\$3,351	\$3,792	73%	77%	109%	137%
Private Education (Child Care, Day Care, Any Grade Combo K-12, Pre-K)	per 1,000 sq. ft.	\$2,991	\$2,451	\$2,741	\$4,219	\$3,526	\$4,275	\$4,496	41%	44%	56%	64%
Industrial Uses												
Industrial (Assembly, Fabrication, Manufacturing, R&D, Trades, Utilities)	per 1,000 sq. ft.	\$1,141	\$991	\$1,181	\$1,924	\$1,608	\$2,165	\$2,380	69%	62%	83%	102%
Commercial Storage (Mini-Warehouse, Boats, RVs & Outdoor Storage, Warehouse)	per 1,000 sq. ft.	\$913	\$793	\$943	\$1,298	\$1,085	\$1,461	\$1,606	42%	37%	55%	70%
Distribution Center (Cold Storage, Fulfillment Centers, High-Cube)	per 1,000 sq. ft.	\$729	\$639	\$759	\$1,089	\$911	\$1,226	\$1,348	49%	43%	62%	78%
Recreation Uses												
Marina (Including dry storage) per berth	per berth	\$663	\$487	\$704	\$1,031	\$862	\$1,454	\$1,674	56%	77%	107%	138%
Golf Course (Open to Public or Non-Resident Membership)	per hole	--	--	--	\$13,003	\$10,869	\$18,324	\$21,098	100%	100%	100%	100%
Outdoor Commercial Recreation (Driving Range, Multi-Purpose, Sports, Tennis)	per acre	\$2,189	\$1,692	\$2,327	\$11,740	\$9,813	\$16,545	\$19,049	436%	480%	611%	719%
Indoor Commercial Recreation (Fitness, Gym, Health, Indoor Sports, Recreation)	per 1,000 sq. ft.	\$3,955	\$3,175	\$4,175	\$5,985	\$5,003	\$8,435	\$9,711	51%	58%	102%	133%
Office Uses												
Office (General, Higher Education, Hospital, Model Home Sales, Professional)	per 1,000 sq. ft.	\$4,149	\$3,609	\$4,339	\$5,347	\$4,470	\$6,017	\$6,617	29%	24%	39%	53%
Free-Standing Medical Office (Clinic, Dental, Emergency Care, Medical, Veterinary)	per 1,000 sq. ft.	\$6,843	\$5,993	\$7,073	\$10,446	\$8,732	\$11,883	\$13,324	53%	46%	68%	88%
Commercial Services & Retail Uses												
Local Retail [Non-Chain or Franchisee] (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$3,682	\$2,942	\$3,312	\$4,465	\$3,732	\$4,870	\$5,045	21%	27%	47%	52%
Multi-Tenant Retail (Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$7,194	\$5,714	\$6,464	\$8,774	\$7,334	\$9,569	\$9,913	22%	28%	48%	53%
Free-Standing Retail (Bank, Entertainment, Restaurant, Retail, Services)	per 1,000 sq. ft.	\$9,541	\$7,511	\$8,541	\$11,867	\$9,919	\$12,942	\$13,407	24%	32%	52%	57%
Additive Fees for Commercial Services & Retail Uses												
Bank Drive-Thru Lane or Free-Standing ATM	per lane / ATM	\$15,711	\$10,868	\$12,234	\$21,588	\$18,045	\$24,776	\$26,356	37%	66%	103%	115%
Motor Vehicle & Boat Cleaning (Detailing, Wash, Wax)	per lane or stall	\$13,857	\$9,962	\$12,227	\$21,436	\$17,918	\$24,601	\$26,170	55%	80%	101%	114%
Motor Vehicle Charging	per position	\$12,793	\$9,197	\$11,288	\$16,434	\$13,737	\$18,861	\$20,064	28%	49%	67%	78%
Motor Vehicle Fueling	per position	\$16,617	\$13,021	\$15,112	\$18,652	\$15,591	\$21,407	\$22,772	12%	20%	42%	51%
Motor Vehicle Service (Maintenance, Quick Lube, Service, Tires)	per service bay	\$5,993	\$4,308	\$5,288	\$8,906	\$7,444	\$10,221	\$10,873	49%	73%	93%	106%
Retail Drive-Thru	per lane	\$10,575	\$7,603	\$9,331	\$14,867	\$12,427	\$17,062	\$18,150	41%	63%	83%	95%
Quick Service Restaurant Drive-Thru Lane	per lane	\$30,012	\$18,971	\$25,517	\$32,219	\$26,932	\$37,282	\$40,770	7%	42%	46%	60%

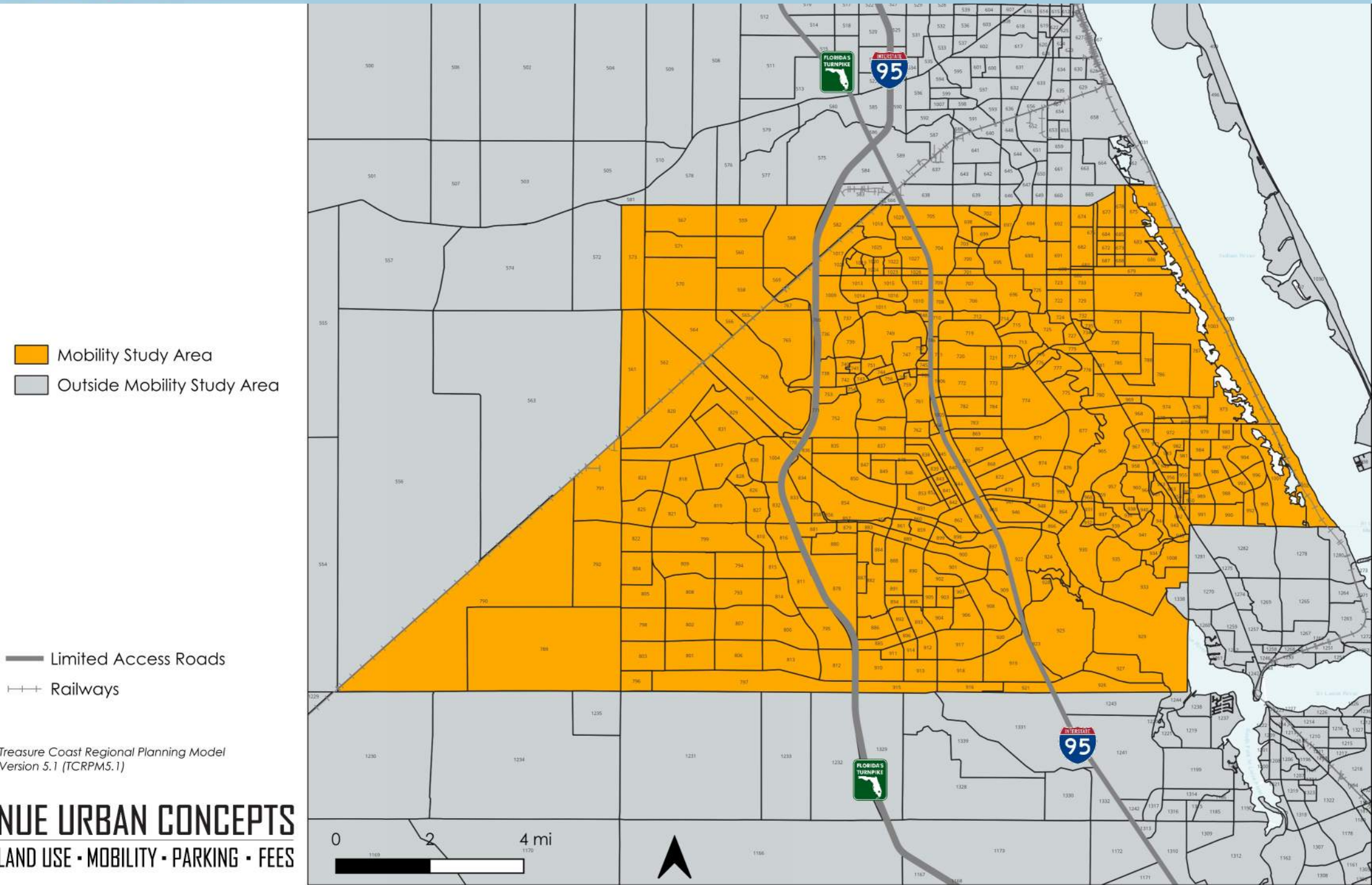


APPENDIX D

Traffic Analysis Zones

Phase Two Mobility Study Area

Traffic Analysis Zones (TAZs) for Phase Two Mobility Study Area (2022)





APPENDIX E

Traffic Analysis Zones

2050 Mobility Study Area

Traffic Analysis Zones (TAZs) for 2050 Mobility Study Area (2025)

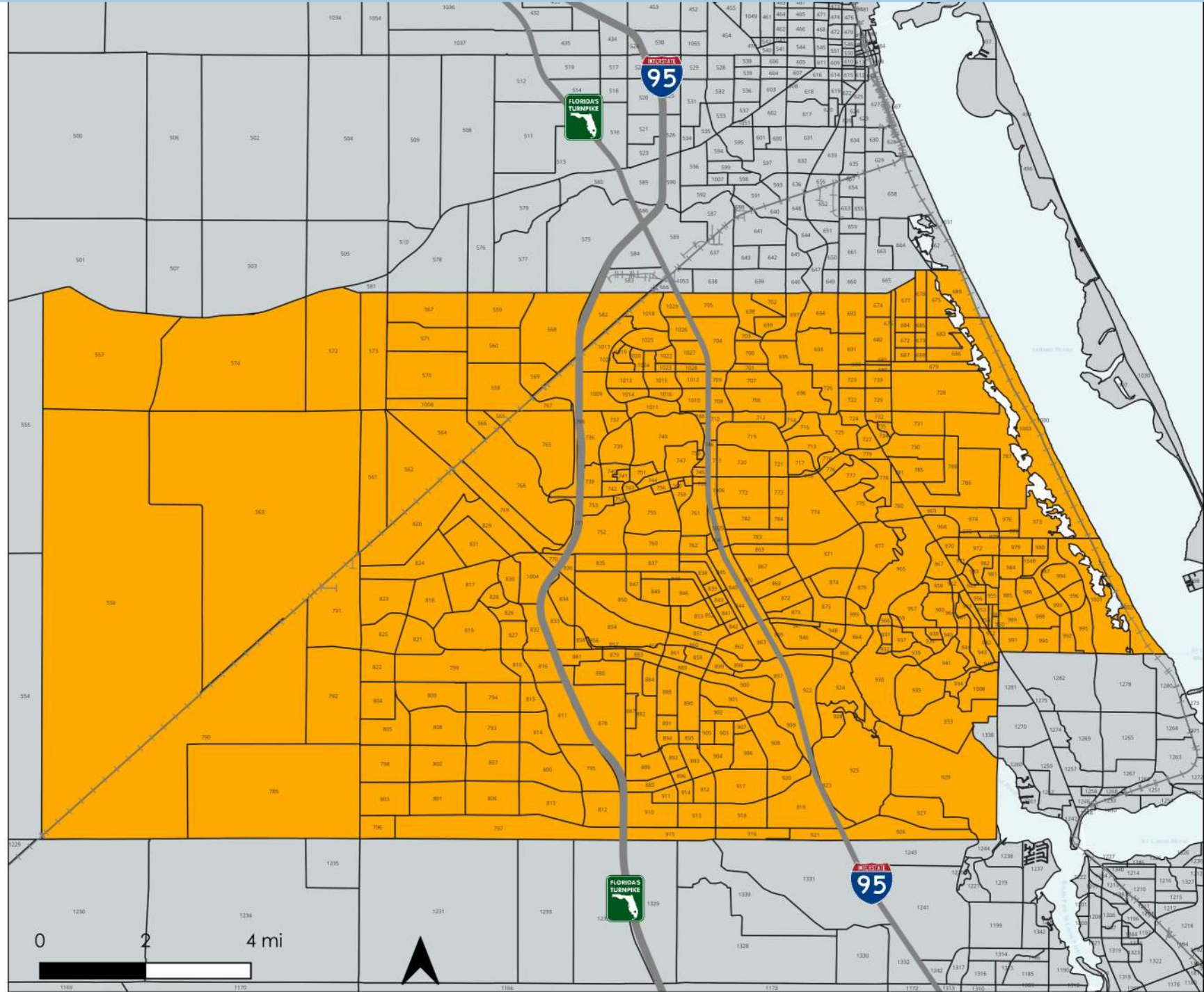
-  Mobility Study Area
-  Outside Mobility Study Area

 Limited Access Roads

 Railways

Treasure Coast Regional Planning Model
Version 6 (TCRPM56)

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APPENDIX F

Vehicle Miles of Travel Comparison



APPENDIX G

Mobility Plan Comparison

PHASE TWO MOBILITY PLAN (2022) vs 2050 MOBILITY PLAN (2025) COMPARISON			
	Road Miles	Road Cost	Road Capacity
Phase Two	63.69	\$658,217,500	1,216,635
2050	97.73	\$1,807,200,001	3,335,521
Change	34.04	\$1,148,982,501	2,118,886
% Change	53.4%	175%	174%
	Multimodal Miles	Cost	Capacity
Phase Two	237.37	\$273,511,625	875,248
2050	71.56	--	--
2050	77.84	\$133,282,499	336,016
Change	-87.97	-\$140,229,126	(539,232)
% Change	-37.1%	-51.3%	-61.6%
	Intersections	Cost	Capacity
Phase Two	137	\$204,025,000	424,200
2050	19	--	--
2050	79	\$225,275,000	279,300
Change	-39	\$21,250,000	(144,900)
% Change	-28.5%	10.4%	-34.2%
	Transit	Cost	Capacity
Phase Two	82	\$25,375,000	32,800
2050	9 projects	\$22,075,000	42,825
Change	n/a	-\$3,300,000	10,025
% Change	n/a	-13%	30.6%
	Corridors	Cost	Capacity
Phase Two	1.41	\$2,500,000	--
2050	42.56	\$30,835,000	30,835
Change	41.15	\$28,335,000	30,835
% Change	2918%	1133%	100%
	Total	Cost	Capacity
Phase Two	384.47	\$1,163,629,125	2,548,883
2050	295.94	\$2,218,667,500	4,024,497
Change	-88.53	\$1,055,038,375	1,475,614
% Change	-0.230	90.7%	57.9%

Source: Phase Two Mobility Fee Technical Report (2022). 2050 Draft Mobility Fee Technical Report (2025).



APPENDIX H

Miles of Road Improvement Comparison

MILES OF ROAD IMPROVEMENTS COMPARISON				
Improvement	2022 Mobility Plan	2025 Mobility Plan	Change	% Change
New Two (2) Lane Road	0.46	8.77	8.31	1807%
Widen to Two (2) Lane Divided	26.69	11.33	-15.36	-136%
Widen from Two (2) to Four (4) Lane	8.76	64.43	55.67	636%
Widen from Four (4) to Six (6) Lane	1.78	6.70	4.92	276%
Complete Street Upgrade	0.00	5.75	5.75	100%
Multilane Interchange	0.00	0.75	0.75	100%
Implementation: Add Lanes	26.00	0.00	-26.00	-100%
PD&E and Corridor Studies	1.41	42.56	41.15	2918%
Total Attributable Cost	65.10	140.29	75.19	115%



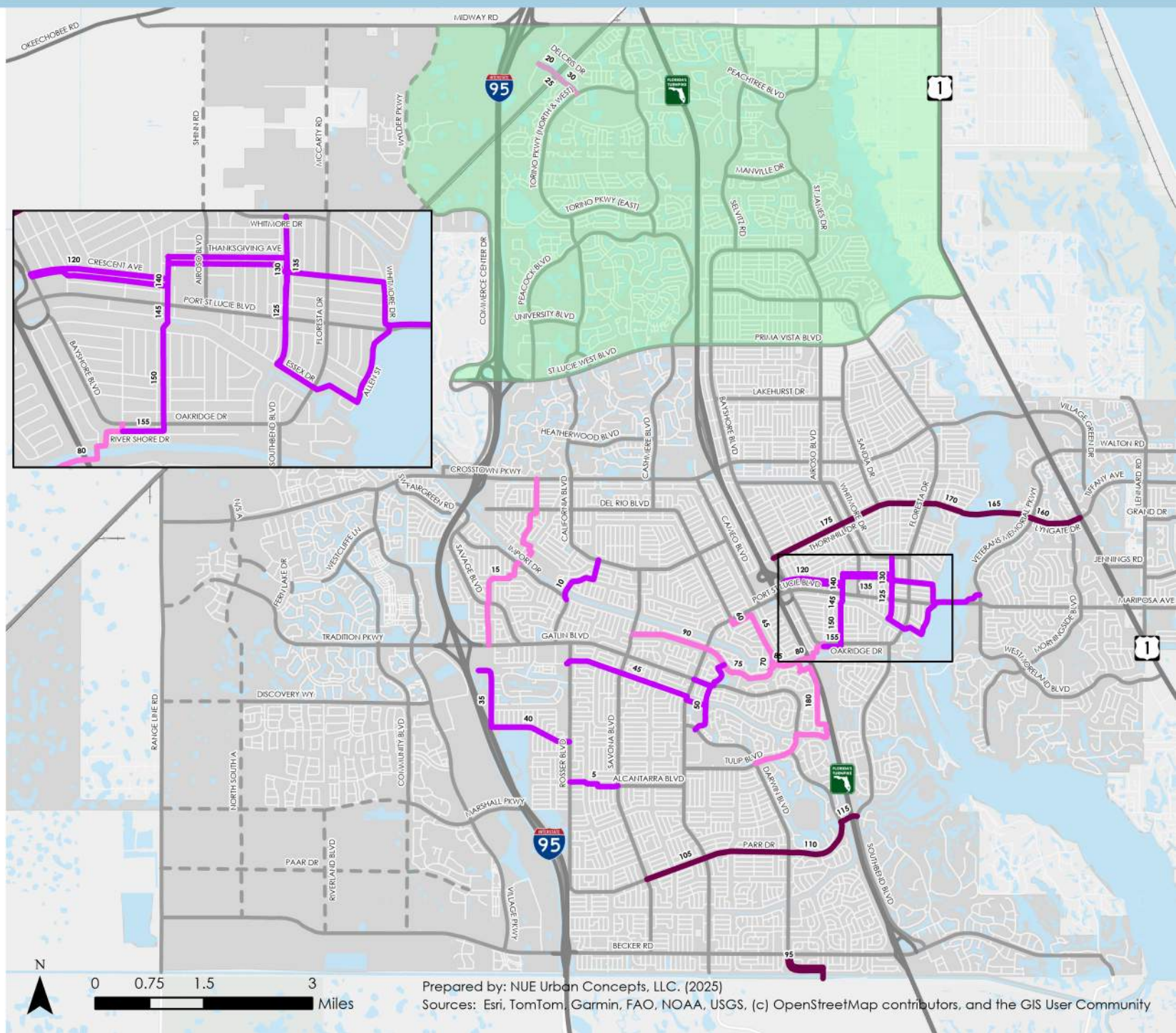
APPENDIX I

Corridor Studies Plan

Corridor Studies (2025 to 2040)

City of Port St. Lucie Mobility Plan

DRAFT



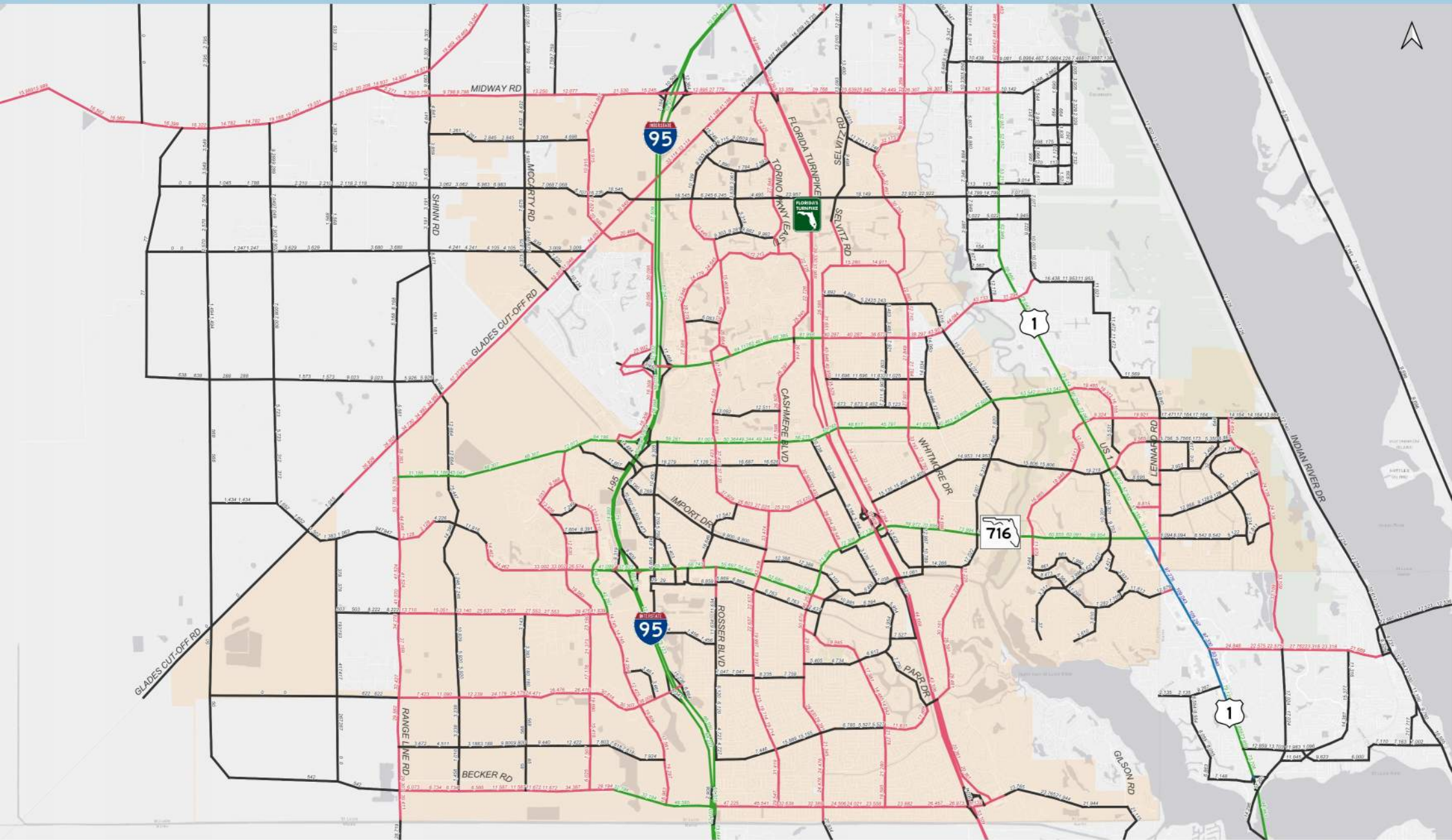


APPENDIX J

Future Daily Model Volumes for 2050 Mobility Plan

Future Daily Model Volumes for 2050 Mobility Plan (2025)

(Includes projects for Corridor and PD&E Studies)



— 2 lanes

— 6 lanes

City of Port St. Lucie

0

2

4 mi

— 4 lanes

— 8 lanes

Treasure Coast Regional Planning Model Version 6 (TCRPM6)

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APPENDIX K

Florida Department of Transportation Long Range Cost Estimates

LONG RANGE ESTIMATE (LRE) COST PER MILE MODELS: COMPARATIVE ANALYSIS				
URBAN CROSS-SECTION	2021	2024	INCREASE	% INCREASE
New Construction 2 Lane Undivided Urban Arterial with 4' Bike Lanes: U01	\$4,285,161.73	\$9,116,872.25	\$4,831,710.52	113%
New Construction 3 Lane Undivided Urban Arterial with Center Lane and 4' Bike Lanes: U02	\$4,838,900.28	\$10,231,945.36	\$5,393,045.08	111%
New Construction 4 Lane Urban Road with 22' Median and 4' Bike Lanes: U05	\$8,203,526.28	\$17,017,368.36	\$8,813,842.08	107%
New Construction 6 Lane Urban Road with 22' Median and 4' Bike Lanes: U08	\$9,009,892.98	\$18,549,372.01	\$9,539,479.03	106%
New Construction Extra Cost for Additional Lane on Urban Arterial: U10	\$1,431,542.69	\$4,420,437.82	\$2,988,895.13	209%
Mill and Resurface 2 Lane Urban Road with 4' Bike Lanes: U12	\$553,956.74	\$911,865.84	\$357,909.10	65%
Add 2 Lanes to Existing 2 Lane Undivided Arterial (1 Lane Each Side), with 4' Bike Lanes: U19	\$4,884,812.98	\$9,540,676.51	\$4,655,863.53	95%
Widen 2 Lane Urban Arterial to 4 Lane Divided with 22' Median, 4' Bike Lanes: U20	\$5,480,586.42	\$11,479,370.51	\$5,998,784.09	109%
Widen 4 Lane Urban Divided Arterial to 6 Lane Urban Divided with 22' Median and 4' Bike Lanes: U22	\$4,954,841.91	\$11,479,370.51	\$6,524,528.60	132%
Total	\$43,643,222.01	\$92,747,279.17	\$49,104,057.16	113%
RURAL CROSS-SECTION	2021	2024	INCREASE	% INCREASE
New Construction Undivided 2 Lane Rural Road with 5' Paved Shoulders: R01	\$2,546,993.64	\$5,549,319.13	\$3,002,325.49	118%
New Construction Divided 4 Lane Rural Road with 2' Paved Shoulders Inside and 5' Paved Shoulders Outside: R04	\$3,649,480.40	\$10,836,671.74	\$7,187,191.34	197%
New Construction Extra Cost for 1 Single Additional Lane on Rural Arterial: R09	\$567,700.52	\$1,168,629.05	\$600,928.53	106%
Mill and Resurface 2 Lane Rural Road with 5' Paved Shoulders: R11	\$478,977.22	\$799,143.09	\$320,165.87	67%
Widen Existing 2 Lane Arterial to 4 Lane Divided; Resurface Existing 2 Lanes; 5' Paved Shoulders Inside and Out: R22	\$3,264,515.17	\$6,735,486.04	\$3,470,970.87	106%
Widen Existing 4 Lane Divided Arterial to 6 Lane Divided; Resurface Existing 4 Lanes; 5' Paved Shoulders Inside and Out: R23	\$3,133,423.67	\$5,577,759.20	\$2,444,335.53	78%
Widen Divided Rural 4-Lane to Allow for Left Turn Lane, 300': R28	\$172,134.71	\$313,430.61	\$141,295.90	82%
Widen Divided Rural 4-Lane for Right Turn Lane, 300': R29	\$169,383.18	\$295,786.21	\$126,403.03	75%
Total	\$13,982,608.51	\$31,276,225.07	\$17,293,616.56	124%
MULTIMODAL FACILITIES	2021	2024	INCREASE	% INCREASE
Two Directional, 12' Shared Use Path: O01	\$344,768.94	\$681,822.62	\$337,053.68	98%
Sidewalk construction; 5' one side, 4-inch depth: O03	\$180,232.85	\$349,251.29	\$169,018.44	94%
Mid-Block Crossing: O05	\$152,764.67	\$285,450.86	\$132,686.19	87%
Total	\$677,766.46	\$1,316,524.77	\$638,758.31	94%
TRANSPORTATION FACILITIES	2021	2024	INCREASE	% INCREASE
Total	\$58,303,596.98	\$125,340,029.01	\$67,036,432.03	115%
Source: Florida Department of Transportation (FDOT) Long Range Estimates Cost Per Mile Models from 2021 and 2024. Calculations prepared by NUE Urban Concepts, LLC.				

Cost Per Mile Models for Long Range Estimating

For the fastest response to technical questions or requesting assistance please contact [Estimates Systems Support](#).

Disclaimer: These models are generic in nature, and not based on actual construction projects. They are for reference purposes only, and are not intended to predict or support future estimates.

Model Types/Groups: Rural, Urban, Suburban, Other, Bridges

Model	Cost per Mile	Composite Report
Rural		
New Construction Undivided 2 Lane Rural Road with 5' Paved Shoulders: R01	\$2,546,993.64	Composite Report
New Construction Undivided 3 Lane Rural Road with 5' Paved Shoulders, Center Turn Lane: R02	\$3,091,693.93	Composite Report
New Construction Undivided 4 Lane Rural Road with 5' Paved Shoulders: R03	\$3,649,480.40	Composite Report
New Construction, 4 Lane Divided Rural Road with 2' Paved Shoulders Inside and 5' Paved Shoulders Outside: R04	\$5,088,824.60	Composite Report
New Construction Divided Rural 4 Lane Interstate with Paved Shoulders 10' Outside and 4' Inside: R05	\$6,433,556.63	Composite Report
New Construction Undivided 5 Lane Rural Road with 5' Paved Shoulders, Center Turn Lane : R06	\$4,327,381.81	Composite Report
New Construction, 6 Lane Divided Rural Road with 5' Paved Shoulders Inside and Out: R07	\$6,160,611.11	Composite Report
New Construction Divided Rural 6 Lane Interstate with 10' Paved Shoulders Inside and Out: R08	\$7,529,958.11	Composite Report
New Construction Extra Cost for 1 Single Additional Lane on Rural Arterial: R09	\$567,700.52	Composite Report
New Construction Extra Cost for 1 Single Additional Lane on a Rural Interstate: R10	\$667,532.16	Composite Report
Milling and Resurfacing 2 Lane Rural Road with 5' Paved Shoulders: R11	\$478,977.22	Composite Report
Milling and Resurfacing 3 Lane Rural Road with 5' Paved Shoulders and Center Turn Lane: R12	\$668,889.65	Composite Report
Milling and Resurfacing 4 Lane Rural Road with 5' Paved Shoulders: R13	\$1,034,518.59	Composite Report
Mill and Resurface 4 Lane Divided Rural Arterial with 5' Outside Shoulders and 2' Inside: R14	\$1,088,878.27	Composite Report
Mill and Resurface 4 Lane Divided Rural Interstate with Paved Shoulders 10' Outside and 4' Inside: R15	\$1,284,941.77	Composite Report
Milling and Resurfacing 5 Lane Rural Road with 5' Paved Shoulders and Center Turn Lane: R16	\$1,245,664.51	Composite Report
Mill and Resurface 6 Lane Divided Rural Arterial with 5' Paved Shoulders Inside and Out: R17	\$1,551,489.10	Composite Report
Mill and Resurface 6 Lane Divided Rural Interstate with 10' Paved Shoulders Inside and Out: R18	\$1,829,087.24	Composite Report
Mill and Resurface 1 Additional Lane Rural Interstate: R19	\$294,208.37	Composite Report
Mill and Resurface 1 Additional Lane Rural Arterial: R20	\$240,698.62	Composite Report
Widen Existing 2 Lane Arterial to 4 Lanes Undivided; Add 1 Lane to Each Side; 5' Paved Shoulders: R21	\$2,815,021.83	Composite Report
Widen Existing 2 Lane Arterial to 4 Lane Divided; Resurface Existing 2 Lanes; 5' Paved Shoulders Inside and Out: R22	\$3,264,515.17	Composite Report
Widen Existing 4 Lane Divided Arterial to 6 Lane Divided; Resurface Existing 4 Lanes; 5' Paved Shoulders Inside and Out: R23	\$3,133,423.67	Composite Report
Widen 4 Lane Interstate to 6 Lanes (In Median); Mill and Resurface Existing; 10' Paved Shoulders Inside and Out: R24	\$4,695,688.41	Composite Report
Widen 4 Lane Interstate to 6 Lanes (Outside); Mill and Resurface Existing; 10' Shoulders Outside; Widen Existing 4' Inside Shoulders to 10': R25	\$4,276,327.16	Composite Report
Widen Existing 6 Lane Divided Arterial to 8 Lane Divided; Resurface Existing 6 Lanes; 5' Paved Shoulders Inside and Out: R26	\$3,434,380.44	Composite Report
Widen 6 Lane Interstate to 8 Lanes (in Median); Mill and Resurface Existing; 10' Paved Shoulders Inside and Out: R27	\$5,173,763.91	Composite Report
Widen Divided Rural 4-Lane to Allow for Left Turn Lane, 300' :R28	\$172,134.71	Composite Report
Widen Divided Rural 4-Lane for Right Turn Lane, 300' :R29	\$169,383.18	Composite Report
Urban		
New Construction 2 Lane Undivided Urban Arterial with 4' Bike Lanes: U01	\$4,285,161.73	Composite Report
New Construction 3 Lane Undivided Urban Arterial with Center Lane and 4' Bike Lanes: U02	\$4,838,900.28	Composite Report
New Construction Undivided Urban Arterial with 4' Bike Lanes : U03	\$5,263,198.95	Composite Report
New Construction 4 Lane Urban Road with 22' Median and 4' Bike Lanes: U05	\$8,203,526.28	Composite Report
New Construction 4 Lane Divided Urban Interstate, Closed 22' Median with Barrier Wall, 10' Shoulders Inside and Out U06	\$13,214,021.59	Composite Report
New Construction 5 Lane Undivided Urban Arterial with Center Turn Lane and 4' Bike Lanes: U07	\$6,106,970.11	Composite Report
New Construction 6 Lane Urban Road with 22' Median and 4' Bike Lanes: U08	\$9,009,892.98	Composite Report
New Construction Divided Urban 6 Lane Interstate with 22' Closed Median with Barrier Wall, 10' Shoulders Inside and Out: U09	\$14,213,805.09	Composite Report
New Construction Extra Cost for Additional Lane on Urban Arterial: U10	\$1,431,542.69	Composite Report
New Construction Extra Cost for Additional Lane on Urban Interstate: U11	\$711,192.49	Composite Report
Mill and Resurface 2 Lane Urban Road with 4' Bike Lanes: U12	\$553,956.74	Composite Report
Mill & Resurface 3 Lane Urban Road with Center Turn Lane and 4' Bike Lanes: U13	\$726,874.96	Composite Report
Mill and Resurface 4 Lane Undivided Urban Roadway with 4' Bike Lanes: U14	\$993,520.52	Composite Report
Mill and Resurface 4 Lane Divided Urban Roadway with 4' Bike Lanes: U15	\$1,168,960.70	Composite Report
Mill and Resurface 5 Lane Urban Roadway with Center Turn Lane and 4' Bike Lanes: U16	\$1,167,008.17	Composite Report
Mill & Resurface 6 Lane Divided Urban Arterial with 4' Bike Lanes: U17	\$1,663,983.80	Composite Report
Mill and Resurface 1 Additional Lane Urban Arterial: U18	\$277,126.24	Composite Report
Add 2 Lanes to Existing 2 Lane Undivided Arterial (1 Lane Each Side), with 4' Bike Lanes: U19	\$4,884,812.98	Composite Report
Widen 2 Lane Urban Arterial to 4 Lane Divided with 22' Median, 4' Bike Lanes: U20	\$5,480,586.42	Composite Report
Add 2 Lanes to Existing 3 Lane Undivided Arterial (1 Lane Each Side with Center Turn Lane and 4' Bike Lanes: U21	\$5,038,671.14	Composite Report
Widen 4 Lane Urban Divided Arterial to 6 Lane Urban Divided with 22' Median and 4' Bike Lanes: U22	\$4,954,841.91	Composite Report
Widen 4 Lane Urban Interstate with Closed Median to 6 Lanes (Outside), Mill and Resurface Existing, 10' Shoulders Outside: U23	\$9,679,599.76	Composite Report
Widen 6 Lane Urban Divided Arterial to 8 Lane Urban Divided with 4' Bike Lanes: U24	\$6,004,966.83	Composite Report
Widen 6 Lane Urban Interstate with Closed Median to 8 Lanes (Outside); Mill and Resurface Existing; 10' Shoulders Outside: U25	\$10,361,654.99	Composite Report
Suburban		
New Construction Suburban 4 Lane with Paved Shoulders Outside and Curb Median: S01	\$5,022,624.57	Composite Report
Widen Existing Rural Facility to the Inside with Addition of Closed Drainage System and Median Barrier Wall: S02	\$3,423,890.81	Composite Report
Widen 4 Lane Suburban Roadway with 6.5' Paved Shoulder and Convert to C&G Out; Stripe for Bike Lane: S03	\$2,942,935.76	Composite Report
Add 2 Lanes with C&G Out to Existing 4 Lane Urban or Suburban Roadway with C&G Out: S04	\$3,046,554.11	Composite Report
Other		
Two Directional, 12' Shared Use Path: O01	\$344,768.94	Composite Report
Rails to Trails project (12' width): O02	\$324,466.71	Composite Report
Sidewalk construction; 5' one side, 4 inch depth: O03	\$180,232.85	Composite Report
Mid-Block Crossing: O05	\$152,764.67	Composite Report
Bridges	Varies	See Vol. 1 Chapter 9 of the Structures Design Guidelines for guidance on estimating Bridge costs.



Improve Safety, Inspire Innovation, Enhance Mobility

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Cost Per Mile Models Reports

Disclaimer: Cost per Mile (CpM) models are conceptual and posted for reference only. They have been created within the Long Range Estimating (LRE) application utilizing various Typical Sections available within LRE. Models are generic in nature, are modeled using formulas within LRE, and are not based on actual construction projects, past or present. Models presented may not match the scope, criteria, terrain, or other conditions of an actual construction project. They do not account for project-specific scope and characteristics, including, but not limited to the following:

- Additional earthwork volumes beyond initial values for terrain or stormwater management facilities
- Structures
- Intersections
- Driveway connections
- Signalization
- Right-of-way
- Safety upgrades

Project-specific characteristics must be considered when preparing estimates for construction projects. Unit Prices within the CPM models are quantity-weighted average awarded unit prices received in the previous approximate 18 months prior to updating the CPM models. Additional FDOT unit price data can be found on the [Historical Cost](#) page.

Information: For guidance on estimating bridge costs, see Vol. 1 Chapter 9 of the [Structures Manual](#).

Model	Cost Per Mile	Report
Rural		
New Construction Undivided 2 Lane Rural Road with 5' Paved Shoulders: R01	\$5,549,319.13	Report
New Construction Undivided 3 Lane Rural Road with 5' Paved Shoulders, Center Turn Lane: R02	\$6,662,892.60	Report
New Construction Undivided 4 Lane Rural Road with 5' Paved Shoulders: R03	\$7,688,490.95	Report
New Construction Divided 4 Lane Rural Road with 2' Paved Shoulders Inside and 5' Paved Shoulders Outside: R04	\$10,836,671.74	Report
New Construction Divided 4 Lane Rural Interstate with Paved Shoulders 10' Outside and 4' Inside: R05	\$13,614,948.15	Report
New Construction Undivided 5 Lane Rural Road with 5' Paved Shoulders, Center Turn Lane: R06	\$9,173,014.74	Report
New Construction Divided 6 Lane Rural Road with 5' Paved Shoulders Inside and Out: R07	\$12,962,811.19	Report
New Construction Divided 6 Lane Rural Interstate with 10' Paved Shoulders Inside and Out: R08	\$15,613,376.17	Report
New Construction Extra Cost for 1 Single Additional Lane on Rural Arterial: R09	\$1,168,629.05	Report
New Construction Extra Cost for 1 Single Additional Lane on a Rural Interstate: R10	\$1,324,153.50	Report
Mill and Resurface 2 Lane Rural Road with 5' Paved Shoulders: R11	\$799,143.09	Report
Mill and Resurface 3 Lane Rural Road with 5' Paved Shoulders and Center Turn Lane: R12	\$1,108,282.20	Report
Mill and Resurface 4 Lane Rural Road with 5' Paved Shoulders: R13	\$1,718,857.28	Report
Mill and Resurface 4 Lane Divided Rural Arterial with 5' Outside Shoulders and 2' Inside: R14	\$1,810,288.74	Report
Mill and Resurface 4 Lane Divided Rural Interstate with Paved Shoulders 10' Outside and 4' Inside: R15	\$2,168,129.73	Report
Mill and Resurface 5 Lane Rural Road with 5' Paved Shoulders and Center Turn Lane: R16	\$2,076,827.91	Report
Mill and Resurface 6 Lane Divided Rural Arterial with 5' Paved Shoulders Inside and Out: R17	\$2,592,985.71	Report
Mill and Resurface 6 Lane Divided Rural Interstate with 10' Paved Shoulders Inside and Out: R18	\$3,102,601.84	Report
Mill and Resurface 1 Additional Lane Rural Interstate: R19	\$511,792.17	Report
Mill and Resurface 1 Additional Lane Rural Arterial: R20	\$410,713.87	Report
Widen Existing 2 Lane Arterial to 4 Lanes Undivided; Add 1 Lane to Each Side; 5' Paved Shoulders: R21	\$5,265,909.31	Report
Widen Existing 2 Lane Arterial to 4 Lane Divided; Resurface Existing 2 Lanes; 5' Paved Shoulders Inside and Out: R22	\$6,735,486.04	Report
Widen Existing 4 Lane Divided Arterial to 6 Lane Divided; Resurface Existing 4 Lanes; 5' Paved Shoulders Inside and Out: R23	\$5,577,759.20	Report
Widen 4 Lane Interstate to 6 Lanes (In Median); Mill and Resurface Existing; 10' Paved Shoulders Inside and Out: R24	\$8,887,313.04	Report
Widen 4 Lane Interstate to 6 Lanes (Outside); Mill and Resurface Existing; 10' Shoulders Outside; Widen Existing 4' Inside Shoulders to 10': R25	\$8,380,928.04	Report
Widen Existing 6 Lane Divided Arterial to 8 Lane Divided; Resurface Existing 6 Lanes; 5' Paved Shoulders Inside and Out: R26	\$6,053,110.88	Report
Widen 6 Lane Interstate to 8 Lanes (in Median); Mill and Resurface Existing; 10' Paved Shoulders Inside and Out: R27	\$9,724,875.61	Report
Widen Divided Rural 4-Lane to Allow for Left Turn Lane, 300': R28	\$313,430.61	Report
Widen Divided Rural 4-Lane for Right Turn Lane, 300': R29	\$295,786.21	Report
Urban		
New Construction 2 Lane Undivided Urban Arterial with 4' Bike Lanes: U01	\$9,116,872.25	Report
New Construction 3 Lane Undivided Urban Arterial with Center Lane and 4' Bike Lanes: U02	\$10,231,945.36	Report
New Construction Undivided Urban Arterial with 4' Bike Lanes: U03	\$11,091,016.64	Report
New Construction 4 Lane Urban Road with 22' Median and 4' Bike Lanes: U05	\$17,017,368.36	Report
New Construction 4 Lane Divided Urban Interstate, Closed 22' Median with Barrier Wall, 10' Shoulders Inside and Out: U06	\$23,894,351.64	Report
New Construction 5 Lane Undivided Urban Arterial with Center Turn Lane and 4' Bike Lanes: U07	\$12,822,124.28	Report
New Construction 6 Lane Urban Road with 22' Median and 4' Bike Lanes: U08	\$18,549,372.01	Report
New Construction 6 Lane Divided Urban Interstate with 22' Closed Median with Barrier Wall, 10' Shoulders Inside and Out: U09	\$25,793,473.60	Report
New Construction Extra Cost for Additional Lane on Urban Arterial: U10	\$4,420,437.82	Report
New Construction Extra Cost for Additional Lane on Urban Interstate: U11	\$1,419,871.49	Report
Mill and Resurface 2 Lane Urban Road with 4' Bike Lanes: U12	\$911,865.84	Report
Mill and Resurface 3 Lane Urban Road with Center Turn Lane and 4' Bike Lanes: U13	\$1,186,248.73	Report
Mill and Resurface 4 Lane Undivided Urban Roadway with 4' Bike Lanes: U14	\$1,606,864.17	Report
Mill and Resurface 4 Lane Divided Urban Roadway with 4' Bike Lanes: U15	\$1,882,576.27	Report
Mill and Resurface 5 Lane Urban Roadway with Center Turn Lane and 4' Bike Lanes: U16	\$1,888,808.08	Report
Mill and Resurface 6 Lane Divided Urban Arterial with 4' Bike Lanes: U17	\$2,736,124.28	Report
Mill and Resurface 1 Additional Lane Urban Arterial: U18	\$448,024.86	Report
Add 2 Lanes to Existing 2 Lane Undivided Arterial (1 Lane Each Side), with 4' Bike Lanes: U19	\$9,540,676.51	Report
Widen 2 Lane Urban Arterial to 4 Lane Divided with 22' Median, 4' Bike Lanes: U20	\$11,479,370.51	Report
Add 2 Lanes to Existing 3 Lane Undivided Arterial (1 Lane Each Side with Center Turn Lane and 4' Bike Lanes: U21	\$9,847,437.67	Report
Widen 4 Lane Urban Divided Arterial to 6 Lane Urban Divided with 22' Median and 4' Bike Lanes: U22	\$9,302,864.82	Report
Widen 4 Lane Urban Interstate with Closed Median to 6 Lanes (Outside), Mill and Resurface Existing, 10' Shoulders Outside: U23	\$15,978,893.72	Report
Widen 6 Lane Urban Divided Arterial to 8 Lane Urban Divided with 4' Bike Lanes: U24	\$11,415,171.18	Report
Widen 6 Lane Urban Interstate with Closed Median to 8 Lanes (Outside); Mill and Resurface Existing; 10' Shoulders Outside: U25	\$17,127,313.20	Report
Suburban		
New Construction Suburban 4 Lane with Paved Shoulders Outside and Curb Median: S01	\$10,458,281.48	Report
Widen Existing Rural Facility to the Inside with Addition of Closed Drainage System and Median Barrier Wall: S02	\$6,274,731.41	Report
Widen 4 Lane Suburban Roadway with 6.5' Paved Shoulder and Convert to Curb and Gutter Out; Stripe for Bike Lane: S03	\$5,312,531.89	Report
Add 2 Lanes with Curb and Gutter Out to Existing 4 Lane Urban or Suburban Roadway with Curb and Gutter Out: S04	\$5,492,128.56	Report
Other		
Two Directional, 12' Shared Use Path: O01	\$681,822.62	Report
Rails to Trails project (12' width): O02	\$634,555.69	Report
Sidewalk construction; 5' one side, 4-inch depth: O03	\$349,251.29	Report
Mid-Block Crossing: O05	\$285,450.86	Report

For assistance, please contact FDOT-ESTSUP@dot.state.fl.us.



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APPENDIX L

Mobility Fee Comparison with other local governments

Residential Fee Comparison				
Local Government	Land Use	Unit of Measure	Fee Rate	Last Update of Fee
Existing City & County Fee (East)	Single-Family Detached	2,000 sq. ft.	\$5,260	2022
Port St. Lucie (East Assessment Area)	Single-Family Detached	2,000 sq. ft.	\$8,522	Under Evaluation
Port St. Lucie (Southwest Assessment Area)	Single-Family Detached	2,000 sq. ft.	\$7,124	Under Evaluation
Port St. Lucie (Northwest Assessment Area)	Single-Family Detached	2,000 sq. ft.	\$9,632	Under Evaluation
Port St. Lucie (West Assessment Area)	Single-Family Detached	2,000 sq. ft.	\$10,928	Under Evaluation
Palm Beach Gardens	Single-Family Detached	(Average home 3,500 sq. ft.)	\$10,017	2025
DeBary	Single-Family Detached	2,000 sq. ft.	\$7,443	2025
Palm Coast	Single Family Detached	2,000 sq. ft.	\$7,540	2025
Apopka	Single Family Detached	(1,500 to 2,499 sq. ft.)	\$9,000	2023
Hillsborough County (Urban)	Single Family Detached	(1,500 to 2,499 sq. ft.)	\$9,183	2022
Orange County	Single Family Detached	(1,201 to 2,000 sq. ft.)	\$11,208	2024
Mantee County	Single Family Detached	(1,700 sq. ft. or more)	\$18,177	2025
Osceola County	Single Family Detached	Dwelling Unit	\$21,710	2024 ¹

Multi-Tenant Retail Comparison				
Local Government	Land Use	Unit of Measure	Fee Rate	Last Update of Fee
Existing City & County Fee (East)	Multi-Tenant Retail	1,000 Sq. Ft.	\$7,194	2022
Port St. Lucie (East Assessment Area)	Multi-Tenant Retail	1,000 Sq. Ft.	\$8,774	Under Evaluation
Port St. Lucie (Southwest Assessment Area)	Multi-Tenant Retail	1,000 Sq. Ft.	\$7,344	Under Evaluation
Port St. Lucie (Northwest Assessment Area)	Multi-Tenant Retail	1,000 Sq. Ft.	\$9,569	Under Evaluation
Port St. Lucie (West Assessment Area)	Multi-Tenant Retail	1,000 Sq. Ft.	\$9,913	Under Evaluation
Palm Beach Gardens	Retail	1,000 Sq. Ft.	\$11,662	2025
DeBary	Retail	1,000 Sq. Ft.	\$10,827	2025
Palm Coast	Retail	1,000 Sq. Ft.	\$9,992	2025
Apopka	Retail	1,000 Sq. Ft.	\$10,774	2025
Hillsborough County	Shopping Center	1,000 Sq. Ft.	\$13,562	2022
Orange County	Retail (Under 50,000 Sq. Ft.)	1,000 Sq. Ft.	\$13,065	2024
Mantee County	Commercial (Under 40,000 Sq. Ft.)	1,000 Sq. Ft.	\$13,174	2025
Osceola County	Shopping Center	1,000 Sq. Ft.	\$24,603	2024



This is the Last Page in the

City of Port St. Lucie
Extraordinary Circumstances Study

October 2025



NUE URBAN CONCEPTS

LAND USE • MOBILITY • PARKING • FEES

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